

# Spring 2019–2020 School Resource Officer School Security Officer Incentive Grant Program

# GUIDELINES AND APPLICATION PROCEDURES

Application Deadline April 26, 2019

Virginia Department of Criminal Justice Services 1100 Bank Street, Richmond, Virginia 23219 www.dcjs.virginia.gov

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#### I. Introduction

The Virginia Department of Criminal Justice Services (DCJS) is offering a new cycle of state grants through the School Resource Officer Grants Program and Fund to establish new School Resource Officer (SRO) positions in local law enforcement agencies and School Security Officer (SSO) positions in local school divisions to continue SRO or SSO positions currently funded by DCJS. A primary goal of this grant program is to establish, enhance, and continue the partnerships between local law enforcement agencies and school divisions. The application deadline is April 26, 2019, with a 12-month grant period of July 1, 2019 to June 30, 2020.

These guidelines contain the rules and requirements governing the School Resource Officer Grants Program and Fund, links to the required grant application forms, and instructions for completing and submitting your application.

A "School Resource Officer" means a certified law enforcement officer hired by a local law enforcement agency to provide law enforcement and security services to Virginia public schools. An SRO may be a full-time or part-time employee

A "School Security Officer" is defined as an individual who is employed by a local school board for the purpose of maintaining order and discipline, preventing crime, investigating violations of school board policies, and detaining students violating the law or school board policies on school property or at school-sponsored events. A SSO may be a full-time or part-time employee. Localities are encouraged to consider School Security Officer positions when additional security presence is merited yet the full functions of a School Resource Officer may not be necessary.

These guidelines include several significant changes from prior grant solicitations.

- A locality may provide an in-kind match to meet the required local match based on the 2018–2020 Composite Index of Local Ability to Pay. In-kind Match is the value of an item or service received or provided that pertains to or directly supports the specific project activities funded by the grant.
- The total grant award allowable, including the state funds and local match, has been increased to \$70,000 for an SRO position and \$35,000 for a SSO position.
- An SRO may be a full-time or part-time employee assigned to provide coverage during routine school hours or after school activities.

II. Eligibility

Unit s of local government are eligible to apply for and receive these funds. A police department or sheriff's office may manage an SRO position, while a school division may manage a SSO position, but the grant application must be submitted by and the funds awarded to a local unit of government.

#### III. Priorities

Priority will be given to localities who meet one or more of the following criteria:

- Localities requesting SRO and SSO positions for middle schools and high schools.
- Localities requesting SRO and SSO positions in a school where no such personnel are currently in place.
- Localities without existing positions currently funded by this grant program.

# IV. Grant Writing Guidance

For guidance on preparing and submitting a grant application, please refer to the contacts listed under Technical Assistance in Section XIV.

# V. Grant Application Deadline

Applications must be emailed and received by DCJS no later than 5:00 p.m. on Friday, March 8, 2019. Email the application packet (saved as one PDF document) to:

grantsmgmt@dcis.virginia.gov

Applications received later than 5:00 p.m. on April 26, 2019 will not be considered.

# VI. Amount Available

The only allowable expenses for these grants are salary and benefits for full-time or part-time SRO or SSO positions to provide coverage during routine school hours or after school activities. The total amount requested in an application may not exceed \$70,000 per SRO position or \$35,000 for an SSO position, including the state funds requested and the required local in-kind match.

#### VII. Grant Period

Grants will be awarded on a competitive basis for one (1) 12-month period beginning July 1, 2019 and ending on June 30, 2020.

# VIII. Match Requirement

A local match is required. Localities may use In-kind contributions to meet the requirement. "In-kind Match" is the value of an item or service received or provided that pertains to or directly supports the specific project activities funded by the grant.

Applicants should use the Virginia Department of Education's "2018–2020 Composite Index of Local Ability-to-Pay" to determine the amount of their grant match requirement, which must be based on the locality's 2018–2020 Composite Index.

www.doe.virginia.gov/school\_finance/budget/compositeindex\_local\_abilitypay/2018-2020/compositeindex1820.pdf (link)

Grant applicants must provide the local cash match or in kind match from non-federal sources. Failure to accurately calculate the required amount of local match will likely result in your grant application not being considered for funding. The following example shows how the required amount of local match for each line item should be calculated on the *DCJS Itemized Budget Form*.

#### **EXAMPLE**

The town of Virginiaville's established annual salary rate for a full-time SRO is \$62,500 with fringe benefits equaling \$7,500. Virginiaville's 2018–2020 Composite Index of Local Ability-to-Pay is .3032. Calculate the amount of required local match by multiplying the total salary and benefits by the locality's composite index (.3032) and repeat this process for each line item.

Total per line item x Composite Index (\$70,000 x .3032) = Total Local in-kind match of \$21,224.

The total budget for an SRO position must not exceed \$70,000 and the total budget for a SSO position must not exceed \$35,000.

ITEMIZED BUDGET								
1. Personnel/Employees				DCJS FUNDS		APPLICANT MATCH		
a. Names of Employee	Position Titles	Annual Salary Rate	Hours Devoted	FEDERAL	STATE	CASH	IN-KIND	Total
Dep. J. Smith	SRO	\$62,500	2080		\$43,500		\$18,950	\$62,500
TOTAL:					\$43,500		\$18,950	\$62,500
b. Fringe Benefits	\$5,000							
FICA % =10%					\$523		\$227	\$750
Retirement = 20%					\$1,045		\$455	\$1,500
Other (itemize) = 70%					\$3,658		\$1,592	\$5,250
					\$5,226		\$2,274	\$7,500
TOTAL PERSONNEL (a + b):					\$48,776		\$21,224	\$70,000

#### IX. Restrictions

- These grant funds are to be used to establish new SRO or SSO positions or to continue SRO or SSO positions currently funded by DCJS.
- The state grant funds cannot be used to supplant or replace state or local funds that are allocated by a local unit of government to fund an SRO or SSO position.
- 2 Localities may request multiple SRO and SSO positions in one grant application, but should rank them in order of preference to be funded.
- The state grant funds can only be used for salary and fringe benefits for full or part-time SROs and SSOs.

- The state grant funds may not be used to purchase equipment, supplies, firearms, vehicles, training or other non-personnel related costs.
- The in-kind match can be based on existing local costs for personnel, equipment, training or other local costs intended to support an SRO or SSO position.
- Level annual funding of up to four years (provided funds are available) is the maximum length of time that grant funds may be awarded to support an SRO or SSO position in any school.

# X. Availability of Continuation Funding

The award of an SRO/SSO grant does not guarantee funding awards in subsequent years. In addition to the availability of funds, a project's implementation, performance, compliance with reporting requirements and any special conditions placed on the grant are key factors in determining eligibility for continuation funding.

# XI. Application Requirements

- **A.** School Resource Officer (SRO) positions must be based on the <u>Virginia School Law Enforcement</u>

  Partnership Guide and incorporate the following components:
  - 1. SROs must be certified, sworn law enforcement officers as defined in § 9.01-101, and employed by a lawfully established public police department or sheriff's office.
  - 2. SROs must have at least three (3) years of certified law enforcement experience and the demonstrated ability, interest, and skills necessary to work with youth, school personnel, and the public to solve problems.
  - 3. SROs must have attended a DCJS approved SRO Basic Training course or attend one within the first four months of the grant period.
  - 4. Each SRO must be assigned to one designated school, but are allowed to provide assistance to other schools.
  - 5. For SRO positions, there must be a Memorandum of Understanding (MOU) between the School Division and the Law Enforcement agency. While it is not required that agencies use the specific language in the DCJS Model MOU, it is expected that the principles expressed in the MOU regarding the role of the SRO and school administrator are consistent with theintent of the DCJS Model MOU. The MOU must include provisions that recognize that the SRO shall not be involved in enforcing school discipline rules and the principal will consider alternatives to suspension for incidents of student misconduct.
  - 6. If a MOU is not in place at the time of application submission, the applicant must submit letters signed by the Chief of Police or Sheriff and the School Superintendent indicating the intent to have a MOU in place within 30 days after the grant start date. The executed MOU must be received by DCJS within 30 days of the grant start date.

7. SROs shall adhere to the tenets of the MOU signed by their school divisions and law enforcement agencies. SROs shall also fulfill the roles of the SRO as outlined below:

#### Law enforcement officer

As a sworn public law enforcement officer, the SRO's primary role in schools is as a law enforcement officer. SROs assume primary responsibility for responding to requests for assistance from administrators and coordinating the response of other law enforcement resources to the school. SROs should work with school administrators in problem solving to prevent crime and promote safety in the school environment. SROs should also collaborate with school personnel to reduce student involvement with the juvenile justice system and divert students from the courts when possible.

#### • Law-related educator

SROs should strive to assist with presentations for school personnel on law-related topics such as law enforcement practices, relevant laws, crime trends, crime prevention, school safety, and crisis response procedures. SROs may also provide law-related education to students using approved lessons or curricula. In all cases, responding to incidents or conducting investigations will take precedence over making of educational presentations.

#### Informal mentor and role model

Students often seek approval, direction, and guidance from adults in the school setting about various problems. Through formal and informal interaction with students, SROs serve as informal mentors and role models. SROs are expected to communicate clearly to students about acceptable and unacceptable behavior, to set a positive example in handling stressful situations and resolving conflicts, to show respect and consideration of others, and to express high expectations for student behavior. Students who may need additional assistance should be encouraged to seek the help of available school or community resources.

**B.** *School Security Officer (SSO)* positions must comply with requirements set out in the <u>Virginia Administrative Code</u>, Title 6, Agency 20, Chapter 240: Regulations for School Security Officers.

An SSO is an individual who is responsible for ensuring the safety, security, and welfare of all students, faculty, staff, and visitors in his/her assigned school and is employed by the local school board to:

- Maintain order and discipline
- Prevent crime
- Investigate violations of school board policies
- Detain students violating the law or school board policies on school property or at schoolsponsored events

# XII. Application Forms and Instructions

Each application for new or continuation SRO or SSO funding must contain the following items in the order listed below. *Please submit the grant application by email as one PDF file. Do not send multiple documents.* Do not include any items not requested such as letters of support, annual reports, publicity articles, etc.

**Grant Application Form**: The first page of the application is the **Grant Application Form**, a one-page form. Please do not alter this form. It is extremely important that you provide contact information for each person listed. Use the following table to assist you in completing the Grant Application Form.

Information Block	Content
Grant Program	"School Resource Officer Grants Program and Fund"
Congressional District	Indicate the Congressional District(s) in which the project will operate.
Applicant	Name of the locality applying.
Faith Based	Select "No".
organization?	
Applicant FIN	Provide applicant's Federal Identification Number.
Best Practice?	Leave blank.
Jurisdiction(s) Served and Zip Codes	List all jurisdictions and Zip Codes in which the project will operate.
Program Title	"School Resource Officer" or "School Security Officer"
Grant Period	"July 1, 2019 to June 30, 2020"
DUNS Number	Provide your locality's or organization's Data Universal Numbering System
	(DUNS) number. The DUNS number is a unique nine-character
	identification number issued by Dun and Bradstreet. If you do not have a
	DUNS number, go to <a href="http://fedgov.dnb.com/webform">http://fedgov.dnb.com/webform</a> . Only those
	applications with a current and correct DUNS Number will be considered
	for funding.
Type of Application	Select the appropriate checkbox.
Rural, Urban, Suburban	Select the check the box that best describes your locality.
Project Director	Name and contact information for the person who will have day-to-day
	responsibility for managing the project and who will be the contact if DCJS
Draiast Administrator	needs project-related information.  Name and contact information of the person who has the authority to
Project Administrator	commit the locality to comply with the terms of the grant application. This
	must be the local unit of government's chief elected official or the County
	Administrator, City Manager, Town Manager or Mayor (not the Sheriff,
	Chief of Police or School Superintendent).
Finance Officer	Name and contact information for the person responsible in the locality for
	fiscal management of the funds associated with this grant.
Signature of Project	The County Administrator, City Manager, Town Manager or Mayor must
Administrator	sign the application in the designated location.
Brief Project	In 100 words or less, provide a description of the proposed project. Include
Description	the name of the school in which the SRO/SSO will be working.
Project Budget	This grant only provides salary and fringe benefits. Budget figures should
Summary	be in the Personnel category only. Figures on this form must match those
	on the "Itemized Budget" form. Please round figures to the nearest dollar.

A. Itemized Budget Form: You must submit the <a href="DCJS Itemized Budget">DCJS Itemized Budget</a>, a two-page form that lists all proposed project expenditures including local in-kind matching funds. On the Itemized Budget Form, provide line item breakdowns of salary and benefit figures, listing the figures in the "State" column under "DCJS Funds" and in the "Applicant Match" column provide the in-kind match amounts. The proposed grant budget must reflect local match on a line-by-line basis. The Itemized Budget Form is an Excel spreadsheet that will automatically calculate the totals by line and column.

On the Itemized Budget Form:

#### 1. Personnel/Employees

- a. Salaries: list the position(s) by title and provide the name of the SRO(s) or SSO(s) designee(s), if known. Insert "To Be Determined" if the name is not known at the time of the application. Show the proposed local annual salary rate for a full-time SRO/SSO and the number of weekly work hours for full-time or part-time SRO or SSO positions. SRO and SSO job descriptions and qualifications should be on file at the implementing agency.
- **b.** Fringe Benefits: Indicate each type of fringe benefit that the grant-funded SRO/SSO will receive, calculating the state funds and local in-kind match line-by-line.
- **B. Budget Narrative:** In addition to completing the Itemized Budget Form, provide a separate Word document titled **"Budget Narrative"** with two subheadings: 1) Personnel/Employees and 2) Fringe Benefits; which describes and justifies each budget item and the basis for the amounts requested.

#### C. Needs Assessment:

- Describe the nature and extent of the school safety, security and juvenile delinquency issues that exist in the school or schools for which grant funds are being requested.
- Describe your existing resources and services that are available to address the identified school safety and security problems, and state why those resources and services are not adequate to address your school safety issues.
- Factors such as response times to remote school facilities, factors in the community surrounding a school building or other issues may be used to address the need for grantfunded positions.

#### D. Project Description

- Provide a detailed description of the project design and planned implementation activities. Describe how the project will reach the stated goals and the capabilities of your organization to implement and manage the project.
- The project description should tie implementation activities to project goals and objectives.
- Identify the school(s) where the activities will take place and any key community partners supporting the proposed project.
- If a locality is applying for both SRO and SSO positions, this section must address how SRO and SSO positions will be coordinated to work together to meet the locality's overall goal of improving school safety.

#### E. Project Goals and Objectives Form

- Describe the proposed SRO/SSO project in the specified school(s) for 2019–2020.
- Failure to provide specific, measurable objectives and performance measures may result in the elimination of your application from consideration.

To assist you in filling out the form, please refer to the following chart.

1. Purpose Area	"School Safety"
2. Goal	Complete the "Goal" section of the Project Goals and Objectives Form; include the full
	name of the school(s) where the SRO/SSO project will occur.
	Sample Goal Statement
	"The police department and public school system will continue their partnership to promote
	school safety and reduce juvenile violence through the assignment of a new School Resource
	Officer at XYZ High School."
3. Objective	Objectives identify the project's focus and targeted outcomes. Objectives should address
	safety, security and juvenile delinquency issues identified in the Project Narrative.
	Number each objective. Objectives must be Specific, Measurable, Achievable, Related to
	the goal and Time-bound (SMART).
4. Start/End Dates	July 1, 2019 to June 30, 2020.
5. Activities	Provide a specific list of measureable activities and tasks that will be undertaken each
	quarter to accomplish each objective and to complete the project successfully.
6. Implementation	The Implementation Steps section should include details such as when and where an
Steps	activity will occur, who and how many will participate in the activity and what resources
	and materials will be used in the activity.

#### F. Additional requirements for SRO or SSO Applications:

 SRO Memorandum of Understanding for 2019–2020: Applicants requesting funds for one or more SRO positions must submit an up-to-date <u>Memorandum of Understanding (MOU)</u> (link) between the local law enforcement agency and the school division per the SRO guidelines. This requirement must be met within 30 days of the award date of the grant. Grant funds will not be distributed until this requirement is met.

The MOU should at a minimum include the following:

- a description of the chain of command for the SRO(s);
- definitions of the roles and responsibilities of school officials and of law enforcement officers;
- communication between the SRO(s) and the school, the SRO(s) and the parent law enforcement agency, and the school and the law enforcementagency;
- language about the role of the SRO that is consistent with DCJS's Model MOU and section IX
  of these grant guidelines;
- dates for reviewing and renewing the MOU and date the MOU is effective; and
- signatures of authorized officials representing all parties to the agreement.
- 2. **SRO Departmental General Order:** Applicants must submit a law enforcement agency departmental general order that outlines the operation of their SRO program.
- **3. SRO Training Certification Form** indicating dates the designated SRO attended a DCJS-approved SRO Basic Training or dates the designated SRO will attend training within the first four months of the grant cycle. Grants may be special conditioned to ensure training and certification requirements are met. The DCJS SRO Basic Training link is **SRO BasicTraining.**

- 4. SRO or SSO Sustainment Plan to support the grant funded position after grant funding ends.
- 5. **SRO** or **SSO** Assigned School: Name of school(s) where the position(s) will be assigned must be included in the application.

# **XIII. Reporting Requirements**

Grant recipients must submit Quarterly Financial and Progress Reports online to DCJS. Failure to comply in a timely manner may result in DCJS withholding disbursement of grant funds and/or termination of the grant. DCJS will provide grant-reporting requirements at the time of grant award.

# XIV. How and Where to Submit Application

The completed DCJS Grant Application packet must be *received by 5:00 p.m. on Friday, April 26, 2019.* Applications received after the deadline will not be considered. The application packet (one PDF document versus numerous attachments) must be emailed to:

# grantsmgmt@dcis.virginia.gov

Please put the name of your locality in the subject line of the email. You will receive an automated reply once you email your grant. Early submissions are appreciated.

All parts of the application should a) be complete, b) comply with any page limitations, c) use the forms provided, and d) be submitted as one PDF document with the name of your locality as the title of the PDF document. (i.e., "Richmond NEW"). Number all pages and submit the application packet components in the following order:

### **Grant Application Components**

- Grant Application Face Sheet: DOC (DCJS online form)
- Itemized Budget Form: XLS (DCJS online form)
- Budget Narrative
- Needs Assessment
- Project Description
- Project Goal and Objectives Form: **DOC** (DCJS online form)
- SRO Memorandum of Understanding
- SRO Departmental General Orders
- SRO Training Certification Form
- SRO or SSO Sustainment Plan

# Links to grant preparation instructions:

• Grant Application Instructions: <u>DOC</u>

• Itemized Budget Instructions: DOC

The Project Administrator (or designee with signatory authorization on file with DCJS) must be listed on the grant application face sheet and they must sign the application face sheet.

#### XV. Technical Assistance

Please contact one of the following DCJS staff for questions regarding your SRO grant application.

Patrick Harris: email patrick.harris@dcjs.virginia.gov or telephone (804) 786-5367

James Christian: email james.christian@dcjs.virginia.gov or telephone (804) 357-0967

# XVI. Grant Application Checklist

- ☐ Has the first page of the Grant Application been completed, including Project Administrator's signature? [Administrator: city/town manager, county executive, mayor or chairman of the board of supervisors]
- Have all applicable parts of the Grant Application Itemized Budget been completed?
- □ Does each entry on the Itemized Budget form show the state fund amount and localin-kind match amount as well as the total?
- Was the "2018–2020 Composite Index of Local Ability-to-Pay' used to calculate the local match?
- Has a Budget Narrative been provided, explaining each item in the Itemized Budget?
- □ Is your **total** grant budget within the budget limits: SRO \$70,000 and SSO \$35,000? Applications which exceed these budget limits will not be considered for funding.
- Need Assessment (no more than three pages)
- Project Description (no more than three pages)
- □ Name of the School (s) where the position (s) will assigned
- Goals and Objectives Forms
- □ SRO Memorandum of Understanding for 2019–2020 (SRO positions only)
- □ SRO Departmental General Order (SRO positions only)
- □ SRO Training Certification Form (SRO positions only)
- SRO or SSO Sustainment Plan

## **XVII.** Grant Review Process

DCJS staff uses a standardized rating form to review and rate grant applications. At least two DCJS staff members review each application. An application can earn a maximum score of 65 points. The grant program elements are evaluated based on staff ratings of Excellent, Acceptable, Marginal, or Unacceptable. The rating points that can be awarded for each grant program element are: Itemized Budget 0–6 points, Budget Narrative 0–9 points, Needs Justification 0–12 points, Project Description 0–12 points, Goals and Objectives 0–9 points, Implementation Steps 0–9 points and Technical Compliance Elements 0–3 points.

Applications from communities where the law enforcement agency has been accredited by the Virginia Law Enforcement Accreditation Program receive three (3) bonus points and applications from Certified

Crime Prevention Communities receive two (2) bonus points. An applicant locality can claim both categories of bonus points if they have been certified by both programs. If an applicant has achieved either or both of these certifications, it should be noted on the application face sheet.

After DCJS staff have rated the applications, applications will be reviewed based on the priorities outlined above. After DCJS staff have reviewed and rated each application, funding recommendations are forwarded to the Grants Committee of the Criminal Justice Services Board, which will, in turn, make recommendations to the full Board. Final grant approval is at the discretion of the Criminal Justice Services Board.

# XVIII. Grant Submission Advisory

Please read all grant guidance carefully. Because funding is limited, the following technical errors in grant preparation and/or submission will likely result in your grant application not being considered for funding.

- Failing to provide all requested grant components.
- Failing to designate the correct official as the Program Administrator.
- Failing to correctly calculate the required local match based on the 2018–2020 Composite Index of Local Ability to Pay.
- Not providing the signature of the designated Program Administrator.
- Exceeding the budget limits established for the SRO (\$70,000) and SSO (\$35,000) positions.
- Requesting budget items other than personnel and benefits.
- Submitting your grant application after the posted grant application deadline (5:00pmon March 8, 2019).