

2017-2018 School Resource Officer and School Security Officer Incentive Grant Program GUIDELINES AND APPLICATION PROCEDURES

For New Programs and Continuation Programs

Applications Due May 25, 2017

Virginia Department of Criminal Justice Services 1100 Bank Street, Richmond, VA 23219 www.dcjs.virginia.gov

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2017-2018 School Resource Officer and School Security Officer Incentive Grant Program GUIDELINES AND APPLICATION PROCEDURES

Table of Contents

I.	Introduction
II.	Eligibility3
III.	Grant Application Deadline
IV.	Amount Available4
V.	Grant Period4
VI.	Match Requirement4
VII.	Restrictions
VIII.	Availability of Continuation Funding5
IX.	Application Requirements
Х.	Application Forms and Instructions8
XI.	Reporting Requirements
XII.	How and Where to Submit Application
XIII.	Technical Assistance
XIV.	Grant Application Checklist

I. Introduction

The Virginia Department of Criminal Justice Services (DCJS) is offering state funds through the School Resource Officer Incentive Grant Program to establish new and continue existing School Resource Officer (SRO) positions in local law enforcement agencies, and School Security Officer (SSO) positions in local school divisions.

These funds will be used to promote school safety and security by supporting School Resource Officer (SRO) and School Security Officer (SSO) positions assigned to public elementary, middle, and high schools in the Commonwealth of Virginia. A primary goal of this grant program is to establish, enhance, and continue the partnerships between local law enforcement agencies and local school divisions. This grant program is focused on funding new SRO/SSO positions in schools where none currently exist and to continue successful new programs funded in 2016-2017.

These guidelines contain the rules and requirements governing the School Resource Officer/School Security Officer Incentive Grant Program, the required grant application forms, and instructions for completing and submitting your application.

Localities are encouraged to consider School Security Officer positions when additional security presence is merited yet the full functions of a School Resource Officer may not be suitable. "School resource officer" means a certified law-enforcement officer hired by the local law-enforcement agency to provide law-enforcement and security services to Virginia public elementary and secondary schools.

A School Security Officer is defined as an individual who is employed by the local school board for the purpose of maintaining order and discipline, preventing crime, investigating violations of school board policies, and detaining students violating the law or school board policies on school property or at school-sponsored events, and who is responsible for ensuring the safety, security, and welfare of all students, faculty, staff, and visitors in the assigned school.

II. Eligibility

Units of local government are eligible to apply for and receive these funds. A police department, Sheriff's office or school division may manage the SRO/SSO program but the grant application must be submitted by and the funds awarded to a unit of local government. **Priority will be given to localities requesting SRO/SSO positions in schools where no such personnel are currently in place. Localities with an SRO position are eligible to apply for an SSO position if the need is sufficiently documented and funding is available.**

Forty-eight (48) months is the maximum length of time that grant funds will be awarded to support an SRO/SSO position in a specific elementary, middle, or high school. These grant funds are to be used to establish new SRO/SSO positions in public school buildings where one does not currently exist. These funds may not be used to supplant or replace other funding sources used to fund current SRO/SSO positions.

III. Grant Application Deadline

Applications must be **received** by DCJS **no later than 5:00 p.m. on May 25, 2017.** E-mail application packets (saved as one PDF versus multiple separate documents) to:

grantsmgmt@dcjs.virginia.gov

IV. Amount Available

For SRO/SSO program applications:

Grant funds are to be used to pay only salary and benefits for SRO/SSO positions. The total amount requested in an application for a new or continuation SRO program may not exceed \$50,000 per SRO position, including the required local cash matching funds. The total amount requested in an application for a new SSO program may not exceed \$22,000 per SSO position, including the required local cash matching funds.

Localities may apply for both SRO and SSO positions in the same application. However, the needs assessment portion of the application must address how each SRO/SSO position will help meet the localities' overall goal of improving school safety. The only allowable expenses for this grant are salary and benefits for a full-time SRO or SSO position in an elementary, middle, or high school.

V. Grant Period

Grants will be awarded on a competitive basis for one (1) twelve-month period beginning July 1, 2017 and ending June 30, 2018.

VI. Match Requirement

Applicants should consult the Virginia Department of Education's **"2016-2018 Composite Index of Local Ability-to-Pay"** to identify their grant match requirement, which is equal to the locality's 2016-2018 Composite Index.

http://www.doe.virginia.gov/school_finance/budget/compositeindex_local_abilitypay/2016-2018/composite_index.pdf

Use your locality's 2016-2018 Composite Index to calculate your required local matching cash funds for this year's SRO/SSO Incentive Grants Fund application.

Grant recipients must provide the local matching cash funds from non-federal sources. In-kind contributions may not be used to meet the required local cash match.

The example below shows how matching cash funds for each line item are calculated on the **DCJS** *Itemized Budget Form*.

Example:

The town of Virginiaville's annual salary rate for a full-time SRO is \$30,000 with fringe benefits equaling \$5,000. Virginiaville's 2016-2018 Composite Index of Local Ability-to-Pay is .3032. To calculate the amount of local matching cash funds required, Virginiaville would multiply the total salary (\$30,000) by its composite index (.3032) and repeat this process for each line item.

Total per line item x Composite Index = Local cash match per line item

(\$30,000) x .3032 = \$9,096

1. Personnel/Employees				DCJS FUNDS		APPLICANT MATCH		TOTAL
a. Names of Employees	Position Titles	Annual Salary Rate	Hours Devoted	FEDERAL	STATE	CASH	IN-KIND	
Dep. J. Smith	SRO	\$30,000	2080		\$20,904	\$9,096		\$30,000
TOTAL:					\$20,904	\$9,096		\$30,000
b. Fringe Benefits	\$5,000							
FICA % =10%					\$348	\$152		\$500
Retirement = 20%					\$697	\$303		\$1,000
Other (itemize) = 709	%				\$2439	\$1,061		\$3,500
TOTAL:					\$3,484	\$1,516		\$5,000
TOTAL PERSONNEL (a +	b):				\$24,388	\$10,612		\$35,000

VII. Restrictions

- Grant funds shall not be used to supplant state or local funds that would otherwise be available for the same purposes.
- The maximum length of time that grant funds can be used to support an SRO or SSO grant funded position is 48 months.
- Grant funds may be used **only** for salary and fringe benefits for a full-time SRO or SSO. No equipment, supplies, firearms, vehicles, training, etc. will be funded by this grant.

VIII. Availability of Continuation Funding

Approval of one grant does not guarantee funding awards in subsequent years. In addition to a project's implementation, performance, and the availability of funds, compliance with grant reporting requirements and timely submission of any special condition documentation attached to the current award are key factors in determining eligibility for continuation funding.

No current recipient of funding through this grant program will be considered for continuation funding if, as of the continuation application due date, any of the required financial and progress reports for the current grant are more than thirty (30) days overdue. For good cause, submitted in writing by the grant recipient, DCJS may waive this provision.

All special conditions for the current award must be completed and approved by DCJS by the time of review in order for the continuation grant to be considered.

Please note the following information has changed to better assist localities with SRO/SSO program implementation. The cash match for each year will derive from the composite index only. The graduated cash match in addition to the Composite Index has been eliminated.

IX. Application Requirements

- A. **SRO; School Resource Officer positions** must be based on the Virginia School Resource Officer Program Guide and incorporate the following components:
 - 1. SROs who are certified, sworn law enforcement officers employed by a lawfully established police department or sheriff's office;
 - 2. SROs who have at least (3) years of certified law enforcement experience and the demonstrated ability, interest, and skills necessary to work with youth, school personnel, and the public to solve problems;
 - 3. SROs must have attended a DCJS approved SRO Basic School or will attend one within the first four months of the grant cycle;
 - 4. SROs will be assigned to **one** secondary or elementary school.
 - 5. There must be a Memorandum of Understanding (MOU) between the School Division and the Law Enforcement agency. While it is not required that agencies use the specific language in the Model MOU developed by DCJS, it is expected that the principles expressed in the MOU regarding the role of the SRO and school administrator are consistent with the intent of the Model MOU developed by DCJS and be incorporated into any local MOU. The MOU must include statements that recognize that the SRO shall not be involved in enforcing school discipline incidents and the principal will consider alternatives to suspension to incidents of student misconduct. Some examples of supporting language for that role include, but are not limited to:
 - The [School Board/School Division (SD)] and [Police Department/Sheriff's Office (PD/SO)] hereby enter into the School-Law Enforcement Partnership (SLEP) to foster relations of mutual respect and understanding in order to build a positive and safe school environment. The parties agree the vast majority of student misconduct can be best addressed through classroom and in-school strategies. The parties acknowledge that students are generally less mature and responsible than adults; they often lack the maturity, experience, perspective, and judgment to recognize and avoid choices that could be detrimental to them; and they are more susceptible to outside pressures than adults.
 - All responses to school misconduct should be reasonable, consistent, and fair, with appropriate consideration of mitigating factors and of the nature and severity of the incident. Students should receive appropriate redirection and support from inschool and community resources prior to the consideration of suspension, expulsion, involvement of law enforcement, or referral to court.
 - The partnership is intended to facilitate effective, timely communication and coordination of efforts for both parties- the school division and the law enforcement agency.
 - The purpose of this Memorandum of Understanding (MOU) is to establish a mutually beneficial framework that both schools and law enforcement can work within to achieve shared goals.

- The primary goals of the partnership are 1) to promote positive and supportive school climates and 2) to create and maintain safe and secure school environments.
- To promote positive and supportive school climates, the partnership will collaborate to increase law-related education, expand school safety and crime prevention efforts, reduce conflict, and support effective interventions for students.
- To create and maintain safe and secure school environments, the partnership will collaborate to reduce and prevent crime, violence, victimization, and fear in and around schools, and minimize student involvement with the juvenile and criminal justice systems. SROs should be aware of the Virginia Department of Education's policies and guidelines on Seclusion and Restraint and must attend training offered by the local school system on the use of seclusion and restraint by school employees. SROs, however, must continue to operate under their own department's policies and state law regarding physical intervention and use of force.
- 6. If a current MOU is not in place at the time of application submission, the applicant must submit letters signed by the Chief of Police or Sheriff and the School Superintendent indicating intent to have an MOU in place within 30 days of grant award. The executed MOU, consistent with the intent of the Model MOU offered by DCJS, must be received by DCJS within 30 days of the date of the grant award, and before any grant funds will be disbursed.
- 7. SROs shall adhere to the tenets of the Memorandum of Understanding (MOU) signed by both the school divisions and law enforcement agency. SROs shall also fulfill the roles of the SRO as outlined below:

• Law enforcement officer

As sworn law enforcement officers, SROs' primary role in schools is as a law enforcement officer. SROs assume primary responsibility for responding to requests for assistance from administrators and coordinating the response of other law enforcement resources to the school. SROs should work with school administrators in problem solving to prevent crime and promote safety in the school environment. SROs should also collaborate with school personnel to reduce student engagement with the juvenile justice systems and divert students from the courts when possible.

Law-related educator

As resources permit, SROs should strive to assist with presentations for school personnel on law-related topics such as law enforcement practices, changes in relevant laws, crime trends, crime prevention, school safety strategies, and crisis response procedures. SROs may also deliver law-related education with students using lessons/curricula approved in advance by the SRO Supervisor. In all cases, responding to incidents or conducting investigations will take precedence over delivery of presentations.

o Informal mentor and role model

Students often seek approval, direction, and guidance from adults in the school setting about various problems. Through formal and informal interaction with students, SROs serve as informal mentors and role models. SROs are expected to communicate clearly to students about acceptable and unacceptable behavior, to set a positive example in handling stressful situations and resolving conflicts, to show respect and consideration of others, and to express high expectations for

student behavior. Students who may need additional assistance shall be encouraged to seek the help of available school- and community-based resources.

B. **SSO; School Security Officer positions** are to be compliant with requirements set out in the Virginia Administrative Code, Title 6, Agency 20, Chapter 6: Regulations for School Security Officers.

X. Application Forms and Instructions

Each application for new **SRO or SSO** funding must contain the following items and be submitted in the order listed below. For the Budget and Project Narrative sections of your application use the titles and headings specified in these guidelines. *Please submit one PDF packet versus several separate documents.*

A. **Grant Application Form:** The first page of your application is the **Grant Application**, a one-page form. Please do not alter this form. It is extremely important that you provide fax numbers, e-mail addresses and telephone numbers for each person listed. Use the table below to assist you in completing the Grant Application Form.

Information Block	Content
Grant Program	"School Resource Officer/School Security Officer Grant Program"
Congressional District	Indicate the Congressional District(s) in which the project will operate.
Applicant	Provide the name of the locality applying.
Faith Based organization?	Select "No"
Applicant FIN	Provide applicant's Federal Identification Number.
Best Practice?	Leave blank
Jurisdiction(s) Served and Zip Codes	List all jurisdictions and Zip Codes in which the project will operate.
Program Title	"School Resource Officer" or "School Security Officer"
Grant Period	"July 1, 2017 to June 30, 2018"
DUNS Number	Provide your locality or organization's Data Universal Numbering System (DUNS) number. The DUNS number is a unique nine-character identification number provided by Dun and Bradstreet. If you do not have a DUNS number, go to <u>http://fedgov.dnb.com/webform</u> .
Type of Application	Select the appropriate checkbox.
Rural, Urban, Suburban	Select the check the box that best describes the applicant locality.
Project Director	Provide name and all requested contact information for the person who will have day-to-day responsibility for managing the project and who will be the contact if DCJS needs project-related information.
Project Administrator	Provide name and all requested contact information for the person who has authority to formally commit the locality to comply with the terms of the grant application including provision of the required cash match. This must be the local unit of government's chief elected official or the County Administrator, City Manager, Town Manager or Mayor, not the Sheriff or Chief

	of Police.		
Finance Officer	Provide name and all requested contact information for the person		
	responsible in the locality for fiscal management of the funds associated with		
	this grant.		
Signature of	Signature of the County Administrator, City Manager, Town Manager or		
Project	Mayor.		
Administrator			
Brief Project	In 100 words or less , provide a description of the proposed project. Include		
Description	the name of the school in which the SRO/SSO will be working.		
Project Budget	This grant only provides salary and fringe benefits. Figures should be in the		
Summary	Personnel category only. Figures on this form must match those on the		
	"Itemized Budget" form. Please round figures to the nearest dollar.		

B. Itemized Budget Form: You must submit the DCJS Itemized Budget, a two-page form, to detail all proposed project expenditures, including matching funds. Alternative forms will not be accepted. This grant only provides salary and benefits. On the Itemized Budget Form, provide line item breakdowns of salary and benefit figures, listing the figures in the "State" column under "DCJS Funds" and in the "Cash" column under "Applicant Match." *The proposed grant budget must reflect match on a line-by-line basis.* Please round figures to the nearest dollar. The Itemized Budget Form is an Excel spreadsheet that will calculate the totals by line and column automatically.

On the Itemized Budget Form:

#1. Personnel/Employees

- **a.) Salaries:** list the position(s) by title and provide the name of the SRO(s) or SSO(s) designee(s), if known. Show the local annual salary rate for a full-time SRO/SSO and the number of hours for a full-time SRO/SSO position. SRO and SSO job descriptions and qualifications should be on file at the implementing agency.
- **b.)** Fringe Benefits: Indicate each type of fringe benefit that the grant-funded SRO/SSO will receive, calculating the state funds and local cash match line-by-line.

#7. Cash Funds— (if supporting this project from sources other than the grant program.) This *item is optional* and is included so that applicants wishing to do so may describe any additional support provided to the proposed project, beyond the state and matching funds presented in the grant application.

- C. Budget Narrative: In addition to completing the Itemized Budget Form, provide a separate Word document titled "Budget Narrative" with two subheadings: 1) Personnel/Employees and 2) Fringe Benefits; which explains and justifies each budget item and states the basis for the amounts requested.
- D. Project Narrative: Each grant application must include a project narrative to include two sections with the following headings: 1) Needs Assessment and 2) Project Goals and Objectives. The Project Narrative must present a concise, clear and compelling case for the need for an SRO/SSO position at the specified school. If applying for both SRO and SSO positions, please describe how the use of both types of positions will be coordinated to enhance local school safety. The Project Narrative must describe the capabilities of your organization to implement, carry out and manage the project. Applications must include a section titled "Needs Assessment" *no more than 5 pages in length*, which includes two sub-headings: Need Justification and Project Description. Applicants are also required to complete the Project Goals and Objectives Form using as many pages as necessary.
 - 1. *Needs Assessment*: (No more than 5 pages in length)

Under the **Need Justification** subheading, the applicant must identify and describe in specific terms the nature and extent of the school safety, security, juvenile crime/ delinguency and crime prevention problems and issues that exist in the school or schools for which grant funded positions are being requested, as well as a detailed description of the progress made toward accomplishing each objective of the current grant year. In addition, other factors such as local response time due to the remote location of school buildings and factors in the community surrounding a school building may be used to address the need for grant funded positions. Statistics and other quantifiable information may be used to support the need for positions. Sources for statistics may include: school discipline records; school detention, suspension and expulsion data; juvenile crime statistics; calls for service to local law enforcement agencies; annual school safety audit information; student and/or staff safety surveys; parent and/or community input; school and community population and economic demographics, etc. Describe existing resources and services that are available to address the identified school safety and security problems, and state why those resources and services are inadequate to address local school safety issues.

Describe how the locality/agency intends to sustain funding for the requested position(s).

Under the **Project Description** subheading of the **Needs Assessment** section, provide a detailed complete description of the project design and planned implementation activities, fully describing how the project will reach the stated goals. The project description should tie implementation activities to the project's goals and objectives. Identify the school(s) where the activities will be and any key community partners responsible related to the proposed project.

2. Project Goals and Objectives:

Applicants must complete and submit a **Project Goals and Objectives Form**, using as many objectives and pages as necessary to thoroughly describe the proposed SRO/SSO project in the specified school(s) for the 2017-2018 grant period. Failure to provide specific, measurable objectives and performance measures may result in the elimination of your application from consideration. (The form's text boxes will expand to accommodate text). To assist you in filling out the form, please refer to the chart below.

1. Purpose Area	"Not applicable for this program"
2. Goal	Complete the "Goal" section of the Project Goals and
	Objectives Form and include the full name of the school(s)
	where the SRO project will occur.
	Sample Goal Statement
	"Virginiaville's police department and public school system will
	continue their partnership to promote school safety and
	reduce juvenile violence through the continuation of the
	school resource officer program at XYZ High School."
3. Objective	Objectives identify the project's focus and targeted
	outcomes; specify who will benefit from or be changed by
	the proposed project; state the anticipated behavior change
	or result; state the projected degree of change from current
	conditions; and state what the project's beneficiaries will
	learn or be able to do as a result of the project. Objectives
	should address the continuing safety, security, juvenile
	crime/delinquency and crime prevention problems and
	issues identified in the Project Narrative section of the
	application. Number each objective. Objectives must be

	stated in terms that are Specific/numeric, Measurable,	
	Achievable, and Related to the stated goal and Time-bour	
	(SMART).	
4. Grant Start/ End Dates	"July 1, 2017 to June 30, 2018"	
5. Activities	Provide a thorough, specific list of activities and tasks that	
	will be undertaken each quarter to accomplish each	
	objective and to complete the project successfully.	
6. Implementation Steps	The Implementation Steps section should include details	
	such as when and where an activity will occur, who and how	
	many will participate in the activity and what resources and	
	materials will be used in the activity. Important dates and	
	milestones should be identified. The applicant should	
	provide specific information about project-related training	
	that the SRO(s)/SSO(s) will receive. Provide a thorough,	
	specific list of activities and tasks that will be undertaken	
	each quarter to accomplish each objective and to complete	
	the project successfully.	

E. **SRO Memorandum of Understanding for 2017-2018:** Applicants requesting an SRO position must submit an up-to-date Memorandum of Understanding (MOU) between the local law enforcement agency and the school division per the SRO guidelines. This requirement must be met within 30 days of approval of the grant and before grant funds are distributed.

The MOU should include at minimum the following:

- a description of the chain of command for the SRO(s);
- definitions of the roles and responsibilities of school officials and of law enforcement officers;
- communication between the SRO(s) and the school, the SRO(s) and the parent law enforcement agency, and the school and the law enforcement agency;
- language about the role of the SRO in the school consistent with language discussed in DCJS's Model MOU and in section IX of these grant guidelines;
- dates for reviewing and renewing the MOU;
- signatures of authorized officials representing all parties to the agreement;
- date the MOU is effective.
- F. **SRO Departmental General Order:** Applicants must submit a departmental general order that outlines the operation of their SRO program.
- G. **Certification Form** indicating dates the SRO attended a DCJS-approved SRO Basic School or dates the officer(s) will attend training within the first four months of the grant cycle. SSOs must include the Certification Form indicating dates attended DCJS certified SSO training or when the SSO(s) will attend training. Grants may be special conditioned to ensure training and certification requirements are met.
- H. Sustainment Plan to support the grant funded position after grant funding ends.
- I. Name of school(s) where the position(s) will be placed must be included in the application.

XI. Reporting Requirements

Grant recipients must submit quarterly financial and progress reports online to DCJS. Failure to comply in a timely manner may result in DCJS withholding disbursement of grant funds and/or termination of the grant. DCJS will provide grant reporting requirements at the time of grant award.

DCJS intends to conduct an evaluation or survey to examine the impact of SROs/SSOs funded by these grants. Grantees (schools and law enforcement agencies) selected to participate in the evaluation may be required to provide additional information on factors such as incidents of discipline, crime and violence, suspensions and truancies, and measures of school climate. It is anticipated that most of these measures will be available through existing reporting systems such as the Department of Education's Discipline, Crime and Violence (DCV) reports and law enforcement crime and arrest incident reports. DCJS will notify the SRO, SSO or school administrator of the specific data required to meet grant reporting requirements at the time of the grant award.

XII. How and Where to Submit Application

The completed DCJS Grant Application packet must be *received by 5:00 p.m. on May 25, 2017.* Applications received after the deadline will not be considered. Application packet (one PDF versus numerous attachments, please) must be e-mailed to:

grantsmgmt@dcjs.virginia.gov

Please put the name of your locality (*and your grant number if this is a continuation grant*) in the subject line of the email. You will receive an automated reply once you email your grant. Early submissions are appreciated.

All parts of the application should a) be complete, b) comply with any page limitations, c) use the forms provided, and d) be submitted as one PDF with the name of your locality (and your grant number for continuations) as the title of the PDF document. (i.e., "Richmond 15S6375FR15;" spaces are allowable or "Richmond NEW"). Please submit the application packet (one PDF versus numerous attachments, please) in the following order:

Application Face Sheet (Grant Application) Itemized Budget form (DCJS Itemized Budget) Budget Narrative Project Narrative DCJS Goals and Objectives Form (Project Goals and Objectives Form) SRO Memorandum of Understanding SRO Departmental General Orders Training Certification Form Sustainment Plan

The Project Administrator (or designee with signatory authorization on file with DCJS) must be listed on the grant application face sheet.

Faxed applications will *not* be accepted.

Number all pages.

NOTE: Please send the application in one PDF document as opposed to sending numerous attachments.

XIII. Technical Assistance

Please contact one of the following DCJS staff for questions regarding your SRO grant application.

Shellie Evers – by email at <u>shellie.evers@dcjs.virginia.gov</u> or by phone at 804.678.8993

Albert Stokes – by email at <u>albert.stokes@dcjs.virginia.gov</u> or by phone at 804.225.2091

Donna Michaelis – by email at donna.michaelis@dcjs.virginia.gov or by phone 804.371.6506

XIV. Grant Application Checklist

- Has the first page of the Grant Application been completed, including Project Administrator's signature? [Administrator: city/town manager, county executive, mayor or chairman of the board of supervisors]
- □ Have all applicable parts of the Grant Application Itemized Budget been completed?
- Does each entry on the Itemized Budget form show the state fund amount and cash match amount as well as the total?
- Has a Project Budget Narrative been provided, explaining each item shown in the Itemized Budget?
- □ Is the Project Narrative no more than 5 pages in length?
- Does the Project Narrative contain the following?
 - Need Justification
 - Project Description
 - Name of the School where the position will be placed
- Completed DCJS Goals and Objectives Forms
- SRO Memorandum of Understanding for 2017-2018
- □ SRO Departmental General Order
- **D** Training Certification Form
- Sustainment Plan
- Applications for funding must be received by the Department of Criminal Justice Services <u>no</u> <u>later than 5:00 p.m. on May 25, 2017</u>. Applications received after that deadline will not be considered. Faxed copies will not be accepted.