



**Advisory Committee to the
Court Appointed Special Advocate
and Children's Justice Act Programs**

AGENDA

Virtual Committee Meeting

July 25, 2025

10:00 AM – 12:00 PM

[Join the meeting now](#)

Meeting ID: 299 139 228 390 0

Passcode: 7Tb39WS7

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Phone conference ID: 289 574 737#

- 1. Welcome and Introductions**
- 2. Review and Approval of April 25, 2025, Minutes**
- 3. Nominations Committee Report – Election of Chair and Vice-Chair**
- 4. Set Meeting Dates for the Upcoming Year**

Proposed dates:

 - Friday October 24, 2025
 - Friday January 23, 2026 - Virtual
 - Friday April 24, 2026
 - Friday July 24, 2026 – Virtual
- 5. CASA Program Update**
 - Case Studies Presentation
 - CASA Program Guidance Policy Review
- 6. CJA Program Update (written report only)**
- 7. Citizen Review Panel**
 - Presentation on the Science of Hope and Workforce Development at the Virginia Department of Social Services (VDSS) - Laurie Crawford, Director, Office of Trauma and Resilience Policy, VDSS
- 8. Adjournment**

DRAFT

Pursuant to § 2.2-3707.1 of the Code of Virginia this DRAFT of the minutes of the Court Appointed Special Advocate (CASA) and Children's Justice Act (CJA) Advisory Committee is available to the public. The public is cautioned that the information is provided in DRAFT form and is subject to change by the Advisory Committee prior to becoming final. Once the minutes have been finalized, they will be marked "FINAL" and made available to the public.

COURT APPOINTED SPECIAL ADVOCATE/CHILDREN'S JUSTICE ACT PROGRAM ADVISORY COMMITTEE MEETING MINUTES

April 25, 2025

A meeting of the Advisory Committee to the Court Appointed Special Advocate and Children's Justice Act programs was held on April 25, 2025, at the Virginia Department of Social Services, 5600 Cox Road, York River Room, 111B, Glen Allen, VA 23060.

Members Present

Jackie Robinson Brock
Davy Fearon
Judge Eugene Butler (Virtual)
Sandy Karison
Morgan Cox
Jeannine Panzera
Giselle Pelaez (Virtual)
Pat Popp, Vice-Chair
Judge Thomas Sotelo, Chair

Members Not Present

Randy Bonds
Shamika Byars
Katharine Hunter
Lana Mullins
Lora Smith (for Shannon Hartung)

Guests

Rachel Miller (VDSS)
Michael Southam-Gerow (Director, Center for Evidence Based Partnerships)

Staff Present

Jenna Foster
Laurel Marks
Melissa O'Neill
Terry Willie-Surratt

- I. **Call to Order:** Judge Thomas Sotelo, Committee Chair, called the meeting to order at 10:04 AM. Members introduced themselves. Judge Eugene Butler and Giselle Pelaez attended the meeting virtually per the CASA/CJA Advisory Committee approved Policy for The Remote Participation of Members. Both members requested approval to attend virtually due to personal matters and their principal residences being more than 60 miles from the meeting location. Judge Butler attended the meeting from Amherst, VA and Ms.

Pelaez from Washington, D.C. A motion to approve the virtual attendance by Judge Butler and Ms. Giselle Pelaez was made by Sandy Karison and seconded by Eric Reynolds. The motion was approved.

- II. **Approval of Minutes:** The committee received and reviewed the draft minutes of the January 24, 2025, meeting. Eric Reynolds made a motion to approve the minutes, and Davey Feron provided the second. The motion was approved.
- III. **Final Outcome of Tracked General Assembly Bills:** The committee received a final list of bills passed during the 2025 General Assembly session involving the investigation, prosecution and judicial handling of child abuse cases.
- IV. **Center for Evidence Based Partnerships Presentation on the Needs Assessment and Gaps Analysis of Virginia's Family First Implementation Efforts:** The committee received a presentation from Michael Southam-Gerow, Director of the Center for Evidence Based Partnerships Virginia (CEP-VA). The presentation provided information on the work of CEP-VA, an overview of the evidence-based practices available in Virginia, the Needs Assessments and Gaps Analysis studies completed, and the interface between CEP-VA and Virginia's Family First implementation efforts.
- V. **Appointment of Nominations Committee for Chair and Vice-Chair**
The CASA/CJA Advisory Committee elects a Chair and Vice-Chair every two years. A Nominations Committee is needed to develop a slate for consideration by the full Committee at the July meeting. Jeannine Panzera and Eric Reynolds volunteered to serve as the Nominations Committee. Davey Feron made a motion to appoint Jeannine Panzera and Eric Reynolds as the Nominations Committee and Pat Pop provided the second. The motion was approved.
- VI. **CASA Program Update:** The committee was previously provided a written update regarding the Court Appointed Special Advocate Program. The following additional updates were discussed.

National CASA Funding Eliminated: On April 23, 2025, DCJS was notified that federal funding for the National CASA Association programs through the Office of Juvenile Justice and Delinquency Prevention had been terminated effective immediately. This funding was used to support grants to local programs and fund the National CASA office. Grants to five Virginia CASA programs were among those terminated, totaling \$186,000. Two grants were awarded and in process, and three were due to begin on May 1, 2025. National CASA funding accounts for less than 1% of the overall funding of Virginia CASA program revenue.

CASA Program Annual Statistics: Committee members were provided with the FY24 annual statistics report. A discussion of data trends and highlights was held.
- VII. **CJA Program Update:** The CASA/CJA Advisory Committee was provided with a written report detailing significant activities of the CJA program this quarter. The following additional updates were provided.

- a. **MDT Survey:** DCJS is creating a survey to send to all constituents who may serve on various multidisciplinary teams in Virginia. This survey will collect demographic information that can be summarized by MDT type and locality to create an MDT database. The goal is to update this database annually and further assess needs and challenges that may be addressed by training and technical assistance based on MDT type.
- b. **MDT Training:** Two MDT 101 virtual trainings and two MDT: Good to Great in-person trainings have been scheduled for 2025. Learn more here:
<https://www.dcjs.virginia.gov/safer-communities-youth-services/training>

VIII. Citizen Review Panel 2025 Recommendations: The committee received the 2025 Citizen Review Panel recommendations in advance of the meeting. Several amendments to the draft were made after the Committee discussion. These included changes under the language in paragraph 1.a. in the Family First Prevention Services Act recommendation. Changes were also made under paragraph 1.b. in the Parental Child Safety Placement Program Implementation. Finally, changes were made under paragraph 1.c. Child Abuse Prevention Services Model. Eric Reynolds made a motion to accept the 2025 Citizen Review Panel Recommendations with approved amendments. Davey Fearon provided the second. Giselle Pelaez abstained. The motion was unanimously approved.

IX. New Business: Members provided updates, information and news from their respective agencies and disciplines.

X. Adjourn: Davey Feron made a motion to adjourn the meeting, and Sandy Karison provided the second. The motion carried and the meeting adjourned at 11:58 AM.

Next meeting dates:

Friday July 25, 2025 – Virtual



CASA/CJA Advisory Committee Guidance Policies for Court Appointed Special Advocate Programs

Virginia Department of Criminal Justice Services
Division of Programs and Services
1100 Bank Street, Richmond Virginia 23219
804-239-0473

The following guidance documents were developed and approved by the Court Appointed Special Advocate/Children's Justice Act (CASA/CJA) Advisory Committee. The CASA/CJA Advisory Committee advises the Department of Criminal Justice Services and its Board on matters related to the CASA program. The Guidance Policies are not binding on local CASA programs but, rather, are intended as guidance on topics that are not articulated in the Code or regulations. Local programs are encouraged to consult with their attorneys if they have questions about interpretation or application of the Code of Virginia.

I. Appropriate Roles and Activities for CASA Volunteers

The *Code of Virginia* states the following regarding the duties to Court Appointed Special Advocates (CASA) who have been appointed to a case:

§ 9.1-153. Volunteer court-appointed special advocates; powers and duties; assignment; qualifications; training.

- A. Services in each local court-appointed special advocate program shall be provided by volunteer court-appointed special advocates, hereinafter referred to as advocates. The advocate's duties shall include:
1. Investigating the case to which he is assigned to provide independent factual information to the court.
 2. Submitting to the court of a written report of his investigation in compliance with the provisions of § 16.1-274. The report may, upon request of the court, include recommendations as to the child's welfare.
 3. Monitoring the case to which he is assigned to ensure compliance with the court's orders.
 4. Assisting any appointed guardian ad litem to represent the child in providing effective representation of the child's needs and best interests.
 5. Reporting a suspected abused or neglected child pursuant to § 63.1-248.3.

CASA volunteer case activities should be linked to one of the five codified duties described above. If the activity is not directly related to performing one of these duties, the volunteer should not engage in the activity. Examples of inappropriate activities include:

- taking the child shopping;
- arranging for outings to events such as the circus or ballgames;
- giving gifts to the child or family (beyond what has been authorized by the CASA Program); and
- providing for basic needs of the family.

CASA volunteers are not assigned as mentors and should not function as such. If a child needs a mentor, this should be included in the recommendations section of the CASA report.

Further, CASA volunteers should not engage in providing direct services to children or families. The regulations state: **6VAC20-160-80(B)** *CASA volunteers should not become inappropriately involved in the case by providing direct service delivery to any parties that could (i) lead to conflict of interest or liability or (ii) cause a child or family to become dependent on the CASA volunteer for services that should be provided by other agencies or organizations.*

Examples of direct services include:

- providing supervised visitation;
- conducting home studies;
- providing tutorial services; and
- providing transportation to appointments.

In accordance with 6VAC20-160-40, each local CASA program shall have policies and procedures that direct the activities of CASA volunteers and provide for effective volunteer supervision to minimize potential risk management concerns. Programs are required to adhere to the sections of the *Code of Virginia*, state regulations, and local program policies that govern CASA volunteer activities, responsibilities and roles.

Reviewed and Approved November 2, 2017

II. The Use of CASA Volunteers in Circuit Court

CASES ON APPEAL FROM THE JUVENILE AND DOMESTIC RELATIONS DISTRICT COURT

When cases are appealed to the Circuit Court from the Juvenile and Domestic Relations District Court and CASA has been appointed in the Juvenile Court proceedings, CASA volunteers may be re-appointed by the Circuit Court. CASA programs cannot accept the case unless a formal appointment has been made with a new court order that is signed by the Circuit Court judge.

CASES THAT ORIGINATE IN CIRCUIT COURT

Unless it is a juvenile court case on appeal, a Circuit Court order of appointment is not valid because the *Code* does not give a Circuit Court judge authority to appoint CASA volunteers except on cases that have been appealed from the Juvenile and Domestic Relations District Court. Circuit court judges are granted all powers and authority of the juvenile and domestic relations district court in cases of appeal [§ 16.1-296(I)].

Reviewed and Approved November 2, 2017

III. Confidentiality and Information Sharing

1. CASA volunteers have access to records and information related to the child upon presentation of a valid court order of appointment. Va. Code §9.1-156(A).
2. CASA volunteers may share with the Guardian ad litem information gathered on the child. Va. Code § 9.1-153 (A)(4).
3. In order to have access to any records or information related to a child's parent or guardian or any other individual, the CASA volunteer must obtain an authorization for the release of information signed by that parent or guardian or other individual. Further, if the CASA volunteer intends to share that information outside of the official court report, the release of information form must specifically state with whom this information may be shared. Authorizations for the disclosure of health records and information, including mental health records, must comply with the provisions of 45 C.F.R. § 164.508, under the Health Insurance Portability and Accountability Act ("HIPAA").

CASA volunteers must encourage the parent or guardian to consult with counsel prior to signing releases of information.

4. CASA volunteers may attend and participate in collaborative meetings as defined in the *Code of Virginia* in § [9.1-153](#)(C). Further, in § [9.1-156](#)(B), the *Code of Virginia* states the following:

An advocate shall not disclose the contents of any document or record to which he becomes privy, which is otherwise confidential pursuant to the provisions of this Code, except (i) upon order of a court of competent jurisdiction or (ii) if the advocate has been assigned pursuant to subsection C of § [9.1-153](#) to attend and participate in family partnership meetings as defined by the Department of Social Services or in meetings of family assessment and planning teams established pursuant to § [2.2-5208](#), multidisciplinary child sexual abuse response teams established pursuant to § [15.2-1627.5](#), individualized education program teams established pursuant to Article 2 (§ [22.1-213](#) et seq.) of Chapter 13 of Title 22.1, or multidisciplinary teams established pursuant to §§ [63.2-1503](#) and [63.2-1505](#), the advocate may verbally disclose any information contained in such document or record related to the child to which he is assigned at such meetings, provided that such information shall not be disclosed further.

CASA volunteers may attend and participate in Family Partnership Meetings, Family Assessment and Planning Team (FAPT) meetings, Individualized Education Program (IEP) team meetings, or Multidisciplinary Child Sexual Abuse Response team meetings.

The following guidance is offered when CASA volunteers attend and participate in these specified meetings.

Applies to all meetings:

- CASA volunteers shall follow the guidance and policies provided by the entity convening the meeting.
- The *Code of Virginia* allows CASA volunteers to share information regarding the child only.
 - If a release of information is signed to permit the CASA volunteer to share information on a parent or guardian, then the CASA volunteer may share that information (see #5).
- Confidentiality must be maintained and CASA volunteers must not share information learned in one meeting at another meeting (i.e., information learned at a MDT is not shared at an IEP meeting).
- CASA volunteers may orally disclose information from direct observations and information learned through the course of CASA appointment.
- CASA volunteers may not share or distribute records.
- CASA volunteers should proactively share information that is in the best interest of the child at meetings.
 - CASA volunteers should consider sharing information that is additive, exceptional and necessary, taking care to remain within the duties outlined within the *Code of Virginia* for CASA volunteers.
- CASA volunteers should include the following information from meetings attended in CASA court reports:
 - Date of the meeting
 - Participants
 - Decisions made and outcomes of the meeting.

Family Partnership Meetings (FPM)

- CASA volunteers should become familiar with [10 Tips for CASA and GALs attending FPMs](#).

Family Assessment and Planning Team (FAPT)

- When a child assigned to a CASA volunteer is referred to a FAPT, the CASA volunteer may attend and participate in the meeting.
- CASA volunteers should adhere to the confidentiality requirements for FAPT meetings found in the [Code of Virginia](#).

Multidisciplinary Child Sexual Abuse Response Teams (MDT)

- CASA programs should evaluate the purpose of CASA participation in MDTs. CASA volunteers are prohibited by regulation (6VAC20-160-60(C)) from inquiring about any

precipitating incident of abuse or neglect. Therefore, CASA volunteers should not be involved in any aspect of the investigatory phase of a child abuse case.

Individualized Education Program (IEP)

- The *Code of Virginia* allows volunteers to access student records without parental consent. They may also fully participate in IEP team meetings.
- The *Regulations Governing Special Education Programs for Children with Disabilities in Virginia* and the Individuals with Disabilities Education Act state that, at the discretion of the parent(s) or local education agency, other individuals who have knowledge or special expertise regarding the child, including related services personnel can be invited to an IEP team meeting. This determination can be made by the parent or the local school division as defined by 8VAC20-81-10. Thus, in order for CASA volunteers to participate in an IEP team meeting, they must be invited by either the parent or the school division.
- School divisions must comply with the Family Educational Records Protection Act (FERPA) in the protection of disclosure of personally identifying information including in an IEP meeting. If a CASA volunteer is not invited, it may be that the school division was not able to obtain parental consent or was not able to identify an appropriate exception to FERPA.

5. CASA programs are encouraged to obtain release of information forms to allow for the sharing of information with the Department of Social Services. A sample release of information form is distributed with this guidance policy. Programs are also advised to address specific needs of local agencies related to information sharing as they arise.

6. Programs are advised to not disclose documents and records obtained during the investigation except as provided in paragraph #2 and #3 above.

7. CASA programs must adhere to the Code when distributing CASA Court Reports. The Code of Virginia states the following regarding the distribution of CASA Reports:

§ 16.1-274. Time for filing of reports; copies furnished to attorneys; amended reports; fees.

A. Whenever any court directs an investigation pursuant to subsection A of § [16.1-237](#), § [16.1-273](#), or § [9.1-153](#), or an evaluation pursuant to § [16.1-278.5](#), the probation officer, court-appointed special advocate, or other agency conducting such investigation shall file such report with the clerk of the court directing the investigation. The clerk shall furnish a copy of such report to all attorneys representing parties in the matter before the court no later than seventy-two hours, and in cases of child custody, 15 days, prior to the time set by the court for hearing the matter. If such probation officer or other agency discovers additional information or a change in circumstance after the filing of

the report, an amended report shall be filed forthwith and a copy sent to each person who received a copy of the original report. Whenever such a report is not filed or an amended report is filed, the court shall grant such continuance of the proceedings as justice requires. All attorneys receiving such report or amended report shall return such to the clerk upon the conclusion of the hearing and shall not make copies of such report or amended report or any portion thereof. However, the chief judge of each juvenile and domestic relations district court may provide for an alternative means of copying and distributing reports or amended reports filed pursuant to § [9.1-153](#).

This particular Code section allows the chief judge to provide for an alternate means of distribution of court reports. If a CASA program is going to engage in an alternate means of distribution of CASA reports, CASA programs should obtain approval for this distribution policy in writing from the Chief Judge of the Juvenile and Domestic Relations District Court. Further, as this subsection of the Code indicates, copies of the reports can only be distributed to attorneys and any alternative distribution plan should be inclusive of all parties involved in the case.

Reviewed and Approved July 30, 2021



Colonial Court Appointed Special Advocate Program

Williamsburg/James City County

1311 Jamestown Road, Suite 201 • Williamsburg, Virginia 23185

Phone (757) 229-3306 • Fax (757) 229-3972

Email: info@colonialcasa.org

Consent to the Release of Confidential Information

1. INDIVIDUAL CONFIRMING THE AUTHORIZATION

Full Legal Name	Social Security #	Date of Birth

2. THE USE AND/OR DISCLOSURE AUTHORIZED

I authorize Colonial CASA/

Volunteer's Name

to use, disclose, and/or exchange my protected information received from any state or local agency, department, authority or institution, school, physician, public or private mental health provider, hospital, current and/or previous employer, Colonial Services Board, and court-referred programs and services. I understand that this disclosure may be verbal and/or written. I give this authorization voluntarily.

Purpose for disclosures and/or exchanges: **To assist in preparing court reports and monitoring the Court Order.**

In order to assist the CASA volunteer in his/her work with other agencies that may be involved with me, and to assist the Court in making decisions regarding my child's case, I authorize the CASA volunteer and/or Colonial CASA to re-disclose this information to:

☐ the Court ☐ the G.A.L. for my child(ren) ☐ Dept. of Social Services ☐ my attorney

☐ Other: _____

☐ I also authorize the CASA volunteer and Colonial CASA to release to the persons, providers, and agencies, which I have identified above, information known to the CASA volunteer about me and/or my family, which the CASA volunteer and/or Colonial CASA decides will help these persons, providers, and agencies in providing services to me and my family.

I understand that my records are protected under federal and state confidentiality laws and regulations and cannot be disclosed without my written consent unless otherwise stated in the laws and regulations.

3. ENDING AUTHORIZATION AND/OR CHANGING YOUR MIND ABOUT THIS INFORMATION

I further acknowledge that the information to be released was fully explained to me and that this consent is given of my own free will. This consent includes information to be placed on my records after execution of this release form as well as past and current records obtained by the CASA volunteer. I also understand that I have the right to revoke this consent at any time, but that my revocation is not effective until delivered in writing to the person who is in possession of my records. The revocation would not include records or information previously disclosed. If not previously revoked, it is my understanding that this consent will expire one year from the date of signing.

Signature
Date

Witness _____ Date _____

Print Name _____

Print Name of Witness _____

Signature of Parent/Guardian (*in case of minor*)

Print Name of Parent/Guardian *(in case of minor)*

IV. Request for Home Visits for Other States

Background

CASA programs throughout Virginia are sometimes asked to provide home visits (courtesy home visits) and case related assistance to children who are placed in Virginia from other states for out of state programs.

Guidance

CASA staff and volunteers have no authority to investigate any matter other than those that have been assigned by a Virginia court of competent jurisdiction. Accordingly, CASA Programs in Virginia are advised to decline requests for courtesy home visits. Procedures under the Interstate Compact for the Placement of Children (ICPC), administered by the Virginia Department of Social Services, govern accessing such a service. Further, CASA staff and volunteers in Virginia cannot operate in an official capacity in any matter without a valid court order. A court order from another state will not suffice as a valid court order for CASA appointment. There is considerable concern for the liability of CASA programs, volunteers and staff when engaging in the practice of providing such visits.

Resources

The Commissioner of the Virginia Department of Social Services, through the Division of Family Services, is responsible for approving and monitoring interstate placements of children. For further information about a specific state's procedures, requirements, interpretations and ICPC applications, email vaicpcoffice@dss.virginia.gov or call 804-726-7581 or 804-726-7582.

Reviewed and Approved November 2, 2017

V. The Use of CASA Volunteers in Custody Related Cases

The use of CASA volunteers in Juvenile and Domestic Relations District Court custody cases is an acceptable practice if there are allegations of abuse and neglect. CASA programs are encouraged to only accept appointments to custody cases if a Guardian ad litem has also been appointed. Local programs should ensure that all cases will comply with the *Code of Virginia*, § 9.1-151 (A) which states “*The Program shall provide services in accordance with this article to children who are subjects of judicial proceedings involving allegations that the child is abused, neglected, in need of services or in need of supervision, and for whom the juvenile and domestic relations district court judge determines such services are appropriate.*”

A case that involves allegations that the child is abused, neglected, in need of services or in need of supervision, may include one or more of the following:

1. There is a past valid complaint of abuse or neglect which identifies a primary caregiver of the child as the perpetrator.
2. There is a current complaint which has been referred to or is being investigated or undergoing a family assessment by the local Department of Social Services.
3. There is information presented during the court process which would indicate that the child may be abused or neglected, including emotional abuse.
4. The child appears to be in need of services or supervision which are not currently being provided.

Local Programs are encouraged to develop written policies and protocols in consultation with the Juvenile and Domestic Relations District Court Judge(s) on the acceptance of CASA appointments to custody related cases. These policies and protocols should address the following issues:

1. Criteria the program will use to define what constitutes an “allegation of abuse or neglect”.
2. As identified in the Rules and Regulations governing CASA programs, policies should be in place which articulate the priority of acceptance of cases assigned to CASA volunteers.

Finally, local CASA programs must remain cognizant of funding sources which will not fund activities which are not related to abuse and neglect cases (i.e. Victims of Crime Act funding will only fund cases when the child is identified as a victim of child abuse or neglect).

For VOCA funding eligibility, funds must be used for direct services to victims of child abuse and neglect. Examples of eligible victim groups are:

- Children who have been identified by local departments of social services as victims of child abuse and neglect.

- Children who have been referred to local departments of social services as possible victims of child abuse and neglect if the referral results in an investigation or family assessment (must be determined a valid complaint).
- Children identified by the court as a victim of abuse or neglect.

Programs must evaluate the numbers of children served and the ability of the program to fund such services.

Reviewed and Approved November 2, 2017

VI. Managing Staff Vacancies in CASA Programs

The regulations require that programs provide one full time equivalent supervisor for every 30 volunteers actively assigned to cases. When a vacancy occurs in a program, particularly if it is sudden, this can be problematic for local programs. The following suggestions are offered to serve as a guide for local programs to manage this transition effectively and to maintain compliance with the regulations.

- In programs where there is only one staff person, the local program is encouraged to adopt a policy that requires a minimum of 30 days' notice before a resignation or retirement.
- Local programs are encouraged to establish procedures that will allow for an efficient and timely hiring process.
- If there is a vacancy and the hiring process does not get completed prior to the staff member's departure, the Executive Committee of the operating Board of Directors should consider the following:
 1. Notify the Virginia Department of Criminal Justice Services (DCJS) immediately of any pending staffing changes.
 2. If existing staff is insufficient to accommodate the need, cease to accept any new referrals.
 3. Explore the potential of recruiting an experienced volunteer who could manage a portion of the supervisory responsibilities during the interim.
 4. Meet with the judge to discuss the status of the program, particularly the timeline for hiring a new staff member.
 5. If the program is structured under an umbrella agency, consider utilizing other staff members to serve on an interim basis.
 6. Request technical assistance from DCJS to assist in the hiring and/or training of a new staff member.
 7. Communicate with the volunteers on a regular basis and keep them informed of the program's status and plans.

Reviewed and Approved November 2, 2017

VII. Monitoring Cases after Case Closure

Many CASA programs are asked to provide monitoring services to assigned cases after the court closes the case. This presents several challenges. The following guidance is provided to programs that receive these requests.

- CASA programs should not accept monitoring appointments after the case is closed by the court and removed from the court's docket.
- If despite the above the court requires CASA volunteers continue monitoring cases, CASA programs are advised to develop policies with their courts that include keeping the case open for the duration of the monitoring assignment. Further, DSS and the GAL should also remain active on the case until the monitoring is completed. Monitoring orders shall include a case closure date in the future in the absence of new allegations or concerns.

Reviewed and Approved November 2, 2017

VIII. The Role of CASA Volunteers When Termination of Parental Rights is Achieved

Permanency in the lives of the children that CASA programs serve is a primary goal. CASA programs seek to ensure that children have the opportunity to grow up in safe, permanent homes. Many CASA programs close cases once Termination of Parental Rights (TPR) is achieved, most often because of the need to assign volunteers to cases that are on a waiting list. Other programs strongly advocate that permanence is not achieved until the child's adoption is complete. Questions arise, however, around what the role of the CASA volunteer is during the adoption phase. There is not a clear, "one size fits all" response for every case a CASA volunteer will be assigned to. Each case will be different. First and foremost, the CASA volunteer's continued appointment is a judicial decision. Once the judge has determined that the CASA appointment will continue, the CASA program director will need to evaluate each case based on the unique needs and circumstances of that case. Programs should consider the following guidance as they continue to serve on cases beyond TPR.

- When children are placed in adoptive homes, care and consideration should be given to the developmental needs of the child and the impact of continued involvement of the CASA Volunteer. At a time when the focus is on bonding and attachment with adoptive parents, the presence of the CASA Volunteer *may* indicate to the child continued instability. As long as the CASA appointment continues, the volunteer would monitor the court's orders for the child. However, the role of the CASA Volunteer with the adoptive parents needs to be clear, and it is not to "investigate or monitor" the adoptive parents' home. Further, it is clearly the role of the Department of Social Services to identify and monitor adoptive placements.
- CASA Volunteers can assist in monitoring the filing of the Adoption Progress Reports, ensuring that they are properly completed every six months, and achieving the directives of the court.
- If it is in the child's best interest, CASA volunteers should continue to visit the children they are assigned only as long as necessary to facilitate transition to permanency. Depending upon the developmental needs and circumstances of the child, it may be best to reduce the number of visits so that the adoptive parents can begin to establish stability and permanency for the child.

Reviewed and Approved November 2, 2017

IX. The Use of Transportation in Local CASA Programs

CASA Programs are advised to adopt policies that do not allow volunteers to transport children in a vehicle and/or with any person related to the case under any circumstances. CASA programs that permit transportation may incur considerable liability and potential litigation costs that would divert resources from the advocacy work with children.

Reviewed and Approved November 2, 2017

X. Continued Appointments of CASA Volunteers for Young Adults Age 18–21

Background

While the total number of children in foster care has been on the decline in Virginia recently, the number of young adults aging out of foster care has grown. The term “aging out” is often used to refer to young adults within the foster care system who are still in the system upon reaching the age of 18 to 21. These young adults have not found permanency with an adoptive family or reunification with their birth family before aging out. Young adults aging out of the system face multiple challenges and their outcomes are poor. Research shows that, when compared with their peers, young people aging out of foster care are, on average:

- less likely to have a high school diploma
- less likely to be pursuing higher education
- more likely to have experienced homelessness
- less likely to be earning a living wage
- more likely to have had a child without being married
- more likely to become involved with the criminal justice system

Given these harsh realities, Virginia has dedicated significant resources to help eliminate or alleviate poor outcomes for this vulnerable population.

In 2010, the Virginia General Assembly enacted changes to allow youth in foster care to continue receiving independent living services until age 21 (*Code of Virginia* § 63.2-905.1). This change in statute is one example of this support. Since then, localities have worked to encourage young adults to “opt in” and continue receiving support and services.

During the 2014 General Assembly Session, legislation was passed clarifying the ability of judges to continue the appointment of CASA volunteers on cases when a young adult opts to receive independent living services beyond age 18.

More significant, however, was the 2016 enactment by the General Assembly of the Fostering Futures¹ program (2016 Appropriations Act, HB30, Item 346, subsection L), which allows foster children who age out of foster care to continue receiving certain foster care services if they qualify. To qualify, the young adult must be:

- (a) completing secondary education or an equivalent credential; or
- (b) enrolled in an institution that provides post-secondary or vocational education; or

¹ CASA programs should note the Fostering Futures program bears the same name as the National CASA Association Training module designed to train CASA volunteers to advocate effectively with older youth.

- (c) employed for at least 80 hours per month; or
- (d) participating in a program or activity designed to promote employment or remove barriers to employment; or
- (e) incapable of doing any of the activities described in subdivisions (a) through (d) due to a medical condition, which incapability is supported by regularly updated information in the program participant's case plan.

The Fostering Futures program is voluntary. If the young adult chooses to participate, an agreement is entered into by the young adult and the local department of social services that outlines the specific services to be provided the young adult. By participating in Fostering Futures, the young adult would have access to and benefit from the following:

- Ongoing caseworker support (including monthly visits and six-month reviews)
- Funding support for any services or supports that would be deemed “foster care maintenance”. This would include housing.
- The ability to enter and leave the program at any point, any number of times during the age 18–21 window, as long as they still qualify.
- Appointed counsel and continued appointment of CASA, if the court retains jurisdiction.

As just noted, continuing the appointment of the CASA volunteer is a support available to young adults who remain under the jurisdiction of the court as they prepare for independence. Whereas there is a general philosophy that youth should not linger in foster care, if a youth turns 18 and has not been placed in a permanent home and family, the state recognizes that receiving continued services from 18–21 will be a benefit to their future.

The following is offered as guidance to local CASA programs when judges continue appointments of CASA in such instances.

Legal Considerations

When continuing appointments by the court on cases when young adults are age 18–21, CASA programs are advised to assure the following actions are taken:

- Appointments are made prior to the young adult’s 18th birthday if the young adult chooses to continue receiving independent living services. Appointments under Fostering Futures occur at the initial court hearing approving the young adult’s agreement with the local department of social services.
- Appointments are continued only when the juvenile court judge schedules an annual review after the 18th birthday, so that court jurisdiction continues over the case.

- The CASA volunteer's continued appointment only occurs with the young adult's approval, as evidenced by their signature on the "Young Adult's CASA Appointment Agreement" form.
- The CASA program secures a signed release of information from the young adult who has turned 18 years of age before accessing information on his/her behalf.
- The CASA volunteer will work in conjunction with the young adult's court appointed attorney, if any.

CASA Volunteer Role

CASA volunteers will continue to perform the same duties enumerated in the *Code of Virginia* in § 9.1-153, when a young adult turns 18. CASA volunteers must also follow the same rules, regulations, standards and policies regarding activities that are prohibited. As young adults transition to adulthood, CASA volunteers should be mindful of the following principles as they advocate for young people who are making preparations to emancipate from the foster care system.

1. **Youth Driven Advocacy** – As young people age, there should be a deliberate shift in the CASA volunteer's focus to encourage youth led, youth driven advocacy. Preparation for adulthood should be the central goal for a CASA's work with young adults and encompasses both developing skills for self-sufficiency and interdependency as well as establishing permanent connections. CASA volunteers should make certain that the young adult is leading the process and not other professionals. CASA volunteers will continue to carry out four primary activities on each case: assessment, facilitation, advocacy and monitoring. The results of the assessment will be reported to the court along with outcomes of the court's orders, if any have been issued. CASA volunteers will also assist the young adult in completing Independent Living Assessments and their incorporation into the case plan. The CASA volunteer must clearly explain his/her role to the young adult and empower the young person to lead his/her own advocacy efforts.
2. **Facilitating Youth Driven Plans:** For young children under the court's protection, the focus is on achieving permanency in a home where adults will take care of children's needs. However, for a young adult the goal shifts to creating permanence through the development of a network of caring, committed adults who will serve as long-term support for the youth. Note – the CASA volunteer is **not** expected, required or encouraged to assume this role, but should support the young person as he/she identifies and builds this critical network. Of equal importance is the need to help the young person become self-sufficient through the development of confidence, self-advocacy skills and a sense of responsibility. The CASA volunteer will monitor and encourage youth engagement in the administration of Independent Living Assessments and their incorporation into the case plan.
3. **Responsibilities of the CASA Volunteer:** When working with a young adult, CASA volunteer responsibilities are largely the same. CASA volunteers will still review records, interview the young adult and other appropriate parties in the case, determine if a permanent plan has been created for the young adult and that services are provided as ordered by the court, submit court reports with recommendations at each court hearing, maintain complete

records about the young adult and the case and return all case records to the CASA program when the case is closed. However, since the young adult's permanent plan is independence, the focus shifts to ensuring that resources and services are in place to prepare the young adult for successful independent living.

4. **CASA Volunteer's Relationship with the Young Adult:** When advocating for a young adult, the CASA volunteer's relationship will be different because the young adult will be actively involved and leading their case. The CASA volunteer will partner with the young adult as they learn to advocate for themselves. The expectations for contacts will remain the same as prescribed by the local program; however, if an increase in frequency of contacts is required due to the nature of the context of advocacy, this is to be agreed upon between the advocate and the young person.
5. **Relationship Boundaries with Siblings and Families:** If a CASA volunteer is assigned to a case involving siblings, one of whom is turning 18, the volunteer must be mindful of the distinction between the best interest analysis applied to the younger children and the youth driven strategy being employed for the young adult.

Best Practice Guidance

CASA programs should consider the following Best Practice guidelines when working on cases involving young adults ages 18–21:

- **Youth led advocacy** – The young adult should be engaged in the creation and implementation of his/her plan. CASA volunteers should encourage the young adult to speak up for herself/himself.
- **CASA volunteer duties remain the same** – The basic CASA volunteer duties as identified in the *Code of Virginia*, DCJS regulations, and NCASAA standards will not change. Volunteers should continue to objectively identify and advocate for the young person's needs.
- **CASA volunteers do not provide services** – Per the Virginia CASA Regulations (6VAC20-160-80(B)), CASA volunteers should not engage in direct service delivery or the provision of assistance that should be provided by the Department of Social Services or other service providers.
- **Key Functions** – The key to success is to ensure that planning is continuous, collaborative, customized, focused, and that advocacy efforts are youth directed.
- **Stability and Securing Permanency** – CASA volunteers should work with the young adult and other system partners to ensure that key issues surrounding future stability, independence, and success are addressed. These may include but are not limited to:
 - Education
 - Independent living skills
 - Mental and physical health care – Medicaid coverage, insurance

- Housing
- Community resources
- Understanding rights and laws
- Employment
- Permanent connections
- Legal documents (birth certificate, social security card, driver's license, etc.)
- **Voluntary Agreement** – Continued involvement of the CASA volunteer is subject to the young adult's approval. The young adult should sign the agreement form annually. The form sets forth agreements and expectations of the CASA program/volunteer and the young adult.
- **Information Release** – Since the youth is legally an adult, CASA programs must ask the young adult to sign a release of information form to access personal information and records.
- **CASA volunteers should:**
 - Respect and honor the young person's history and confidentiality.
 - Remember that although the focus has changed from "best interest" to "youth led planning," the relationship is one of an advocate and is bound by the professional boundaries set forth in the CASA program guidelines.
 - Maintain professional boundaries with the young person at all times.
- **A CASA volunteer may not:**
 - Provide financial assistance to a young adult.
 - Guarantee a loan or otherwise legally obligate themselves to a young adult.
 - Allow a young adult to live with them.
 - Vacation with a young adult.
 - Socialize with a young adult.
 - Develop an intimate relationship with a young adult.

Training

Working with young adults age 18–21 requires specialized training for CASA volunteers. CASA programs whose appointments continue into young adulthood should expand and enhance training for staff and volunteers to include the following:

- NCASAA Fostering Futures Curriculum
- Specific training for CASA volunteers working with young adults (18–21) in addition to Fostering Futures Guidelines articulating CASA's role in working with DSS and other system partners
- Information and an understanding of resources and funding sources available

- Information and an understanding of educational opportunities and resources available
- Training on the role of Independent Living service workers
- Working knowledge of VA DSS Child and Family Services Manual, E. Foster Care, Section 14 *Achieving Permanency for Older Youth*
- Any other training deemed relevant and applicable by the local CASA program

Reviewed and Approved November 2, 2017

XI. The Use of Social Media and Social Networking in CASA Programs

Purpose

Local CASA programs must develop clear communication guidelines for use of social networking and social media both inside and outside of the work environment. This policy is not intended to provide guidance on the use of social networking and social media as a tool for fund raising, volunteer recruitment or marketing or the use of social media in CASA investigations. Further, this policy does not provide guidance on the use of electronic communication such as email, texts and voice mail or internet based telecommunications.

Scope and Application

The policy is intended to provide guidance for acceptable communication when using social media and social networking as it relates to local CASA program employees, volunteers, and board members.

Social media and social networking include, but are not limited to, websites and all forms of online community activities such as social networks, message boards, blogs, conversation pages, web based apps and chat rooms.

Postings include, but are not limited to, content (includes text and photographs) an individual shares on a social media site or the act of publishing content on a site. This includes postings on official CASA program social networking sites or personal social networking sites.

No user shall have any expectation of privacy in any message, file, image or data created, sent, retrieved or posted utilizing social media regardless of privacy settings.

Policy

- A) CASA employees, volunteers and board members are expected to conduct themselves in a manner that is consistent with all other requirements for ethical standards of conduct and professional behavior as determined by the CASA program's policies and procedures. This includes all interactions in person and on social media.
- B) Local CASA programs should develop policies ensuring compliance with this policy by staff members and volunteers.

Reviewed and Approved November 2, 2017



VOLUNTARY AGREEMENT FOR YOUNG ADULTS

CASA Volunteer:

I understand that my role, should the youth decide to continue the appointment of CASA is to:

- promote youth led advocacy,
- ensure tasks are completed and that advocacy efforts are youth directed,
- promote stable and secure permanency with the youth,
- monitor the Court's orders for compliance,
- submit reports to the court.

CASA Volunteer Name (Printed): _____

CASA Volunteer Signature: _____

Youth:

- I understand if I continue the appointment of my CASA volunteer that:
- My CASA volunteer will work with my court appointed attorney, if any.
- I must sign a release of information to allow for the CASA program to access personal information and records.
- CASA services will terminate when I turn 22 years of age or at any point if I choose to voluntarily end my involvement in the program.

I understand if I choose not to continue the appointment of my CASA volunteer:

- CASA services will terminate when I turn 18 years of age

Other Agreements:

- ☐ **Yes**, I understand the above requirements for my CASA volunteer and me. I do **WANT** a Court Appointed Special Advocate (CASA) to continue to be appointed to my case.
- ☐ **No**, I do **NOT** want a Court Appointed Special Advocate (CASA) to continue to be appointed to my case.

Youth Name (Printed): _____

Youth Signature: _____

Date: _____

Report to the CASA/CJA Advisory Committee

July 25, 2025, 10 a.m. – 12 p.m.

Court Appointed Special Advocate (CASA) Programs

Prepared by: Melissa O'Neill, CASA Coordinator - DCJS

I. CASA Network State Leadership Team Updates

The CASA Network State Leadership Team (SLT) is a partnership between the CASA Network and DCJS. DCJS participates on some but not all the committees. DCJS facilitated two meetings of the SLT during this reporting period.

The following is a highlight of accomplishments of the SLT committees during this reporting period.

A. Training Committee

The Training Committee has completed the development of the Virginia Case Studies curriculum, including the Facilitators Guide and support resources. With these foundational elements in place, the Committee is now shifting its focus to planning and implementing Training of Facilitators (TOF) workshops to ensure effective statewide adoption.

To support planning for the TOF sessions, the Committee conducted a statewide survey of all CASA programs in Virginia. The survey sought to gather information on each program's interest in implementing the Virginia Case Studies Curriculum, their willingness to participate in TOF sessions, and the estimated number of potential facilitator participants.

The survey results indicated that 11 CASA programs are definitely interested in implementing the Virginia Case Studies curriculum and 16 need more information. The Committee scheduled two virtual information sessions to provide CASA programs with the necessary information and support. The sessions are scheduled for July 22 and 31, 2025.

B. Data Committee

The Data Committee has not met during this reporting period but is scheduled to meet in the next few weeks. The CASA Manager User Group (CMUG) met once during the reporting period.

DCJS continues to monitor technical support requests from local programs regarding CASA Manager. Overall, there are not any major technical issues or trends noted.

C. Marketing Committee

The SLT continues its partnership with The Idea Center, allocating a portion of CASA Network funds to support the most effective digital marketing initiatives aimed at volunteer recruitment.

D. Legislative Committee

The Legislative Committee is chaired by a local CASA program director and is meeting monthly. The committee monitors state and federal legislation of impact to the CASA programs.

II. CASA Handbook

DCJS partnered with Henrico CASA to make available a CASA Handbook developed by their team. Designed to offer ongoing support to newly trained volunteers, the CASA Handbook includes essential information to assist advocates as they begin working on their cases. Henrico CASA created a customizable template and accompanying instructions, enabling local programs to tailor the CASA Handbook to their needs. DCJS distributed these materials to all CASA programs across the state.

III. Network Support Meetings

DCJS facilitated three CASA Network Support meetings and two New Director Support calls using virtual technology during this reporting period. These meetings assist local programs with navigating program operations and management concerns.

IV. DCJS CASA Grant Program

The Criminal Justice Services Board (CJSB) awarded grants to local CASA programs for FY26. The total amount awarded to local CASA programs included \$1,533,840 in state general funds and \$1,499,490 in federal VOCA funds. This year, DCJS also included a one-time supplement of Children's Justice Act (CJA) funds in the amount of \$20,400 for the limited purpose of reimbursing volunteers for mileage for travel on behalf of the children to whom they are appointed. The total amount approved for CASA program grant awards totaled \$3,053,730.

V. CASA Regulatory Revision

The approved draft of the proposed changes to the CASA regulations remains at the approval stage by the Attorney General's office.

VI. DCJS Staffing Update

DCJS welcomed Jessica Carter into the newly created part-time CASA Program Training Coordinator position on May 19, 2025. This position will support statewide training efforts including implementation of the Case Studies pre-service curriculum and the CASA College training series.

Report to the CASA/CJA Advisory Committee

July 25, 2025 10 a.m. – 12 p.m.

Children's Justice Act (CJA)

Prepared by Jenna L. Foster

I. Multidisciplinary Team (MDT) Statewide Membership Database

DCJS supports three multidisciplinary team (MDT) efforts outlined in the Code of Virginia including child sexual abuse, sexual assault, and human trafficking. DCJS is creating a comprehensive database of local MDTs and their members so we can communicate directly about training opportunities, legislative updates, funding opportunities, and other periodic communications. This information may be shared with state partners that also support MDTs via training and technical assistance.

Link: https://vadcjs.iad1.qualtrics.com/jfe/form/SV_b271nyy2cg0PLGS
PW: MDT2025

II. Multidisciplinary Team (MDT) Support

In January, DCJS convened a meeting of the Virginia MDT Stakeholder Group to address training and technical assistance needs for 2025. Since Child Advocacy Centers of Virginia (CACVA) focuses on MDTs with CAC involvement, DCJS' MDT efforts will focus more on localities that need MDT support that are not served by a local CAC or satellite center. There are three remaining training sessions in 2025:

MDT 101: Building a Strong Foundation for MDT Success (Virtual)

Thu, 08/21/2025 - 10:00am – 1:00pm

Good to Great: Enhancing MDT Effectiveness and Functioning (In Person)

Danville, VA - Tue, 09/09/2025 - 10:00am – 4:00pm

Tappahannock, VA - Tue, 10/28/2025 - 10:00am – 4:00pm

MDT 101 (virtual) Registration: <https://www.dcjs.virginia.gov/training-events/mdt-101-building-strong-foundation-mdt-success>

Good to Great (in-person) Registration: <https://www.dcjs.virginia.gov/training-events/good-great-enhancing-mdt-effectiveness-and-functioning>

III. FACT Child Death Report

DCJS provided information to Virginia's Family and Children's Trust Fund (FACT) about child death training being provided by DCJS to prosecutors, law enforcement, and CPS investigators across the Commonwealth for inclusion in the *Systems Responses to Child Fatalities* Report. The full report can be found here:

<https://app.getresponse.com/view.html?x=a62b&m=BfNzhO&u=l0fyj&z=EyT1F5Y&o=pp5>

IV. Children's Justice Act Funding

In May, DCJS submitted the annual CJA application for FY26 formula funding. Virginia has prioritized MDT support, child death investigation training, CASA supports, and child human trafficking for the next year.

V. DCJS Staffing Update

Jenna Foster, DCJS' Children's Justice Act Coordinator, began a new position at DCJS in April 2025. DCJS has not yet begun recruitment for the vacant position of CJA Coordinator.