



# COMMONWEALTH of VIRGINIA

## Department of Criminal Justice Services

Shannon Dion  
Director

Megan Peterson  
Chief Deputy Director

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### Criminal Justice Services Board

October 10, 2019

#### ***Members Present***

Ms. Tonya Chapman, Chair  
Ms. Adrienne Bennett  
Ms. Mary Biggs  
Chief Craig Branch  
Ms. Angie Carrera  
Chief James Cervera  
Sheriff Vanessa Crawford  
The Hon. Sarah Deneke  
Ms. Lisa Hernandez for  
Mr. Harold Clarke  
Ms. Francine Horne  
Ms. Tyhisha Pittman for Mr.  
David Johnson  
Mr. Edward M. Macon

#### ***Members Present (Cont'd)***

The Hon. Mary Malveaux  
Ms. Kristen Peterson for  
Ms. Valerie Boykin  
The Hon. Bryan Porter  
Sheriff Anthony Roper  
Colonel Gary Settle  
Superintendent William  
Smith  
Chief James Williams,  
Vice-Chair  
Chief Kelvin Wright

#### ***Members Absent***

Senator Charles Carrico, Sr.  
The Hon. Carolyn Dull  
Delegate C. Todd Gilbert  
Mr. Michael HuYoung  
Delegate Chris Peace  
Senator Mark Peake  
Ms. Victoria Pearson  
Ms. Pat Smith

### **I. Call to Order and Approval of Minutes**

Chairman Tonya Chapman called the meeting of the Criminal Justice Services Board (Board) to order at 11:00 a.m. A quorum of the Board was present.

Chairman Chapman introduced a new Board member, Mr. Katyal Jagdish, who will serve on the Board as the representative of the Private Security Services Advisory Board (PSSAB).

Chief Kelvin Wright made the motion, seconded by Ms. Mary Biggs, to accept the minutes of the May 9, 2019, meeting of the Board. The motion passed unanimously.

### **II. Director's Report**

Ms. Shannon Dion, Director of the Department of Criminal Justice Services (DCJS), gave her report on the activities of DCJS.

DCJS has conducted numerous trainings over the summer, including the following:

- Violent Crime Conference
  - Intersections of Violence
  - Impact of Trauma on Law Enforcement
  - School Safety Conference
  - Vicarious Trauma Training
  - Active Shooter Training
- DCJS held a professional development day for DCJS staff that focused on improving communication skills, understanding implicit bias, and channeling inner leaders. DCJS is continuing to focus on being a more diverse, inclusive, and equitable agency with additional workshops planned for staff.
  - DCJS is hosting the National Threat Assessment Conference on November 4-6, 2019, in Richmond, Virginia. DCJS is bringing in experts from all over the country to learn from other states' experiences. Over 800 attendees from 35 states and several countries are expected to attend.
  - DCJS is involved in a pilot project to create an opioid data sharing and analytics platform. The pilot project was started in the Northern Shenandoah Valley and has officially been expanded to the Roanoke Valley and a third pilot site is currently being sought. The Northern Shenandoah Valley pilot won a Governor's Technology Award. The platform provides real-time data to law enforcement, hospitals, emergency responders, and support services on where, how, and when certain drugs are resulting in overdoses.
  - DCJS is responsible for issuing a number of reports to the public, including the following:
    - Jail mental health pilot program
    - Asset forfeiture
    - Feasibility study for a mobile app for school safety
    - Report on school safety based on surveys
    - The status of sex trafficking (along with the report duties, DCJS was also given a full-time statewide sex trafficking response coordinator position)
  - DCJS is continuing its transition of all regulatory programs to a paperless system. Those wanting to become bail bondsmen, bail enforcement agents, or special conservators of the peace, can apply online.
  - The Bureau of Justice Assistance (BJA) is requiring states to begin collecting information from law-enforcement agencies on all known deaths of persons that occurred during interactions with law-enforcement personnel or while in their custody, or while the decedent was in the custody of a jail, prison, or similar detention facility. DCJS must begin collecting this information by January 1, 2020, and then quarterly thereafter for reporting to BJA. Failure to report this information can cause BJA to reduce Virginia's federal Justice Assistance Grant (JAG) funding, which is a major source of DCJS grant funds to law enforcement. DCJS will be convening a meeting of representatives from impacted stakeholders to develop a process for collecting this information that minimizes the reporting time and effort required of individual law-enforcement agencies.
  - DCJS was an integral part of the process in obtaining a national Court Appointed Special Advocate (CASA) branding grant for \$60,000. CASA of Central Virginia has been awarded

the grant on behalf of the state. They will conduct a media campaign, which includes print, social media, and radio spots, designed to build awareness in Virginia such that ultimately more children who have experienced abuse or neglect are served. DCJS, as the state organization for Virginia, was an integral part of the application process.

- The U.S. Department of Justice (DOJ) Office of the Inspector General is auditing the Victims of Crime Act (VOCA) funding received and administered by DCJS during federal fiscal years 2015-2017. The onsite portion of the audit began May 29 and has continued for several months as the audit process is completed.
- DCJS is required by law to have a state crisis response coordinator who is responsible for coordinating the state's response to victims of crime in large emergencies. This person is responsible for calling up volunteer victim/witness advocates throughout Virginia in Victim Witness Programs to respond to the emergency and provide crisis counseling to victims. Our state coordinator is Julia Fuller Wilson. In the wake of the events in Virginia Beach on May 31, 2019, she has spent many days in Virginia Beach to make sure that the city employees and victims have resources and counselors available. In addition to Ms. Wilson, DCJS had several other staff members, specially trained in providing crisis counseling, respond to the city during the initial weeks following the tragedy.
- DCJS also reached out to the federal government and got approval for DCJS to use VOCA funding to provide immediate relief to Virginia Beach. They applied and received an Emergency Federal Law Enforcement Assistance (EFLEA) award from DOJ in the amount of \$500,000. This funding is specifically designated for assistance and support for Virginia Beach. This will be voted on later in today's meeting.
- Director Dion noted that October is National Domestic Violence awareness month. 1.3 million women and 835,000 men are abused annually in this country, according to statistics from DOJ. Many victims suffer in silence, but resources and help are available. Please visit the DCJS website for more information.

### **III. Committee Reports**

- **Committee on Training (COT)**

Chief Wright gave a report from the COT meeting that took place on October 10, 2019. Chief Wright made a motion, seconded by Ms. Biggs, to approve the recertification of the County of Chesterfield as a Certified Crime Prevention Community. The motion passed.

Chief Wright made a motion, seconded by Ms. Biggs, to approve the recertification of Old Dominion University as a Certified Crime Prevention Campus. The motion passed.

Chief Wright made a motion, seconded by Sheriff Vanessa Crawford, to approve the certification of Richard Bland College as a Certified Crime Prevention Campus. The motion passed.

- **Executive Committee**

Chief Craig Branch noted that the Executive Committee held two meetings since the last Board meeting in May, on June 13, 2019, and July 25, 2019.

At the June 13th meeting, the Executive Committee approved grants in the following amounts:

- School Resource Officers/School Security Officers: \$795,969
- Critical Incident Stress Management: \$25,000
- Victims of Crime Act (VOCA): \$1,354,289
- Office for Victims of Crime: \$3,000,000

At the July 25th meeting, the Executive Committee heard the appeals of law-enforcement officer decertifications for Sean Andrew Bujno and Daryl C. Goldsmith, II. The Executive Committee sustained the decertification of both officers. The Executive Committee also approved the VOCA Victims Services Grant and Child Treatment Grant in the amount of \$740,101.

- **Grants Committee**

Chief James Williams reported that the Grants Committee met on October 3, 2019. The committee received updates and recommended grants to be forwarded to the Board.

- **Violence Against Women funding.** These grants are starting the second year of a three-year grant cycle that was approved by the Board in 2018. These grants support programs that focus on sexual assault and domestic violence and stalking. There are 90 awards totaling \$4,156,959.
- **Comprehensive Community Corrections Act and Pretrial Services Act funding.** At the May 2019 Board meeting, the Grants Committee recommended \$24,873,360 to fund all Comprehensive Community Corrections Act and Pretrial Services Act (CCCA/PSA) programs. After funding all CCCA/PSA programs, \$72,495 of the FY20 CCCA/PSA appropriation was unallocated. The Grants Committee recommends distribution of the remaining funds to programs that the Board has already approved.
- **Edward Byrne Assistance Grant 18-month funding.** Twenty-five awards totaling \$1,865,864. Funding supports initiatives for community-based gun violence prevention, youth engagement programs, gang and drug related crime reduction, and automated notification systems for court hearings.
- **Edward Byrne Assistance Grant nine-month funding.** Thirty-five awards totaling \$1,633,710. Funding supports law-enforcement agencies for equipment purchases, recruitment and retention, training, overtime for special initiatives, and firearm interdiction. Priority was given to law-enforcement agencies with 50 or fewer sworn officers.
- **Edward Byrne Assistance Grant funding.** Nineteen awards totaling \$343,686. Funding supports projects for student engagement, crime scene and forensic training, and web-based substance abuse.

- **Comprehensive Opioid and Addiction Recovery funding.** Four awards totaling \$719,230. Funding supports localities in developing, implementing, and enhancing existing services to help individuals that come in contact with the criminal justice system after opioid use disorder. Because there was \$792,000 available, the Grants Committee recommends the remaining \$72,770 be used to train grantee staff to facilitate moral recognition therapy, which is a type of behavioral therapy aimed at decreasing the likelihood of someone returning to abusing substances or alcohol for the four selected programs.
- **Juvenile Justice and Delinquency Prevention funding. Fourteen awards totaling \$547,992.** The Juvenile Justice and Delinquency Prevention (JJDP) Act grants were recommended for approval on September 18, 2019, by the Advisory Committee on Juvenile Justice and Prevention, as required by the JJDP Act.
- **Sexual Assault Services Program funding.** Nineteen awards totaling \$446,931. Funding supports rape crisis centers and other nonprofit or nongovernmental organizations or tribal programs that provide core service, direct intervention, and related assistance to victims of sexual assault.
- **Special Initiative Violence Against Women funding.** One award totaling \$338,104 to the Virginia Sexual and Domestic Violence Action Alliance for the underserved populations learning collaborative project. This grant supports two staff positions.

Chief Williams made a motion, seconded by Ms. Angie Carrera, that the Board vote to approve these grant funds in a block as recommended by the Grants Committee. The motion passed. The following abstentions were recorded:

***Abstentions:***

*Ms. Biggs – Montgomery County Sheriff’s Office Byrne grant*

*Chief Branch – Caroline County grants, Culpeper grants, Empowerhouse, Germanna Community College, Rappahannock Council Against Sexual Assault, Spotsylvania, Services to Abused Families, Inc.,*

*Judge Sarah Deneke – Caroline County grants, Empowerhouse, Supreme Court*

*Ms. Lisa Hernandez – Department of Corrections,*

*Mr. Edward Macon – Supreme Court*

*Judge Mary Malveaux – Department of Corrections, DCJS, Forensic Science, Supreme Court*

*Ms. Kristen Peterson – Department of Juvenile Justice, Newport News Alternative Interventions for Status Offenders*

*Mr. Bryan Porter – City of Alexandria*

*Sheriff Anthony Roper – Clarke County*

*Chief Williams – Staunton*

*Chief Wright - Chesapeake*

▪ **Nominations Committee**

Mr. Macon reported that the Nominations and Appointments Subcommittee met on October 10, 2019, to consider candidates for vacancies on the PSSAB.

- The Subcommittee recommended that the Board approve the reappointments of Dave Bourne (bail bondsman representative), and Eric Pohland (private security services business representative) to the PSSAB. Each would serve a four-year term commencing July 1, 2019.
- The Subcommittee also recommended that the Board approve the appointment of Christopher Mortense (locksmith representative), and Charles Law (special conservator of the peace representative) to the PSSAB. Each would serve a one-year term commencing July 1, 2019.

Mr. Macon made a motion, seconded by Chief Branch, that the Board vote to approve the recommended appointments to the PSSAB. The motion passed unanimously.

## **V. Old Business**

There was no old business to discuss.

## **VI. New Business**

Director Dion spoke briefly on the availability of funding under the EFLEA program from DOJ.

DCJS requested approval to award grant funding in the amount of \$500,000 to the City of Virginia Beach under EFLEA. The grant funding will reimburse the city for first responder overtime expenditures related to law enforcement efforts as a result of the events of May 31, 2019.

Chief Williams made a motion, seconded by Sheriff Crawford, to award grant funding in the amount of \$500,000 to the City of Virginia Beach under EFLEA. The motion passed. The following abstention was recorded:

*Abstention: Chief James Cervera.*

## **VII. Public Comment**

No public comment was provided.

Chief Cervera took a moment to thank FBI, Virginia State Police, and DCJS for all of their assistance following the events of May 31, 2019, in Virginia Beach.

## **VII. Adjournment**

Chairman Chapman made a motion, seconded by Ms. Biggs, to adjourn at 11:45 a.m. The motion was passed unanimously.